

# Financial Statements June 30, 2015

# Independent School District No. 206 Alexandria Public Schools

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School Board and Administration (Unaudited) June 30, 2015

School	Roard
DUMUUM	Duaru

**Director of Business Services** 

Name	Position	Term Expires
Dean Anderson	Chairperson	2018
Dave Anderson	Vice Chairperson	2016
Jean Robley	Treasurer	2018
Pam Carlson	Director	2016
Angie Krebs	Director	2016
Alan Zeithamer	Director	2018
Sandy Susag	Director	2018
	Administration	
Julie Critz (effective July 1, 2015)	Superintendent	
Terry Quist (through June 30, 2015)	Interim Superintendent	

Trevor Peterson



### **Independent Auditor's Report**

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 206, Alexandria Public Schools, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

# **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2015, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Emphasis of Matter**

As described in Note 1 and 16 to the financial statements, the District adopted the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71 *Pension Transition for Contributions Made Subsequent to the Measurement Date*, which has resulted in a restatement of the net position as of July 1, 2014. Our opinions are not modified with respect to this matter.

### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of funding progress, schedule of District's share of net pension liability, and schedule of District contributions as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of American, which consisted of inquiries of management about the methods or preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's financial statements. The school board and administration, combining and individual fund schedules, and other supplementary information are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular *A-133*, *Audits of States, Local Governments, and Non-Profit Organization*, and is also not a required part of the financial statements.

The combining and individual nonmajor fund financial statements, uniform accounting and reporting compliance table, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, information is fairly stated, in all material respects, in relation to the basic financial statements as a whole. In addition, in our opinion, the schedule of changes in student activity cash balances presents fairly the changes in the cash balances of the student activity funds for the year ended June 30, 2015.

The School Board and administration list has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated October 16, 2015 on our consideration of District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Fargo, North Dakota October 16, 2015

Ede Sailly LLP

Management's Discussion and Analysis Year Ended June 30, 2015

This section of Alexandria Public Schools' – Independent School District No. 206's annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2015. Please read it in conjunction with the District's financial statements, which immediately follow this section.

# **Financial Highlights**

Key financial highlights for the 2014-2015 fiscal year include the following:

- General Fund 01 The overall revenues were \$42,146,746 while the overall expenditures were \$40,770,611. These, along with other financing sources of \$416,616, increased the fund balance by \$1,792,746.
- Food Service Fund 02 The revenues were \$2,627,898 while the expenditures were \$2,783,383, decreasing the fund balance by \$155,485.
- Community Service Fund 04 The revenues were \$1,905,295 while the expenditures were \$1,984,895; decreasing the fund balance by \$79,600.
- Debt Service Fund 07 The revenues were \$6,351,076 while the expenditures were \$6,287,017. These, along with other financing sources of \$18,786,423, increased the fund balance by \$18,850,482.

### **Overview of the Financial Statements**

### **District-Wide Statements**

The district-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two district-wide statements, report the District's net position and how they have changed. Net position - the difference between the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources - are one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position is an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District you need to consider additional non-financial factors such as changes in the District's property tax base and the condition of school buildings and other facilities.

# Independent School District No. 206 Alexandria Public Schools Management's Discussion and Analysis

Year Ended June 30, 2015

In the district-wide financial statement the District's activities are shown in one category:

• Governmental activities – All of the District's basic services are included here, such as regular and special education, transportation, administration, food service, and community education. Property taxes and state aids finance most of these activities.

### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds—focusing on its most significant or "major" funds—not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by State law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes (e.g., repaying its long-term debts) or to show that it is properly using revenues (e.g., federal grants).

The District has two kinds of funds:

- Governmental funds All of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the district-wide statements, we provide additional information following the governmental funds statements that explains the relationship (or differences) between them.
- Fiduciary funds The District is the trustee, or fiduciary, for assets that belong to others. The District is responsible for ensuring that the assets reported in these funds are used only by those to whom the assets belong.

Management's Discussion and Analysis Year Ended June 30, 2015

# Financial Analysis of the District as a Whole

**Net Position** 

The District's combined net position was a positive \$1,908,177 on June 30, 2015.

# Statement of Net Position June 30, 2015 and 2014

	2015	2014
Assets		
Current assets	\$ 60,925,056	\$ 41,353,510
Capital assets	117,629,349	112,267,608
Total assets	178,554,405	153,621,118
Deferred Outflows of Resources	4,052,885	
Liabilities		
Other liabilities	8,976,235	11,967,004
Long-term liabilities	152,583,416	107,584,707
Total liabilities	161,559,651	119,551,711
Deferred Inflows of Resources	19,139,462	10,822,311
Net Position		
Net investment in capital assets	8,831,477	70,724,848
Restricted for specific purposes	30,284,626	11,083,859
Unrestricted	(37,207,926)	(58,561,611)
Total net position	\$ 1,908,177	\$ 23,247,096

<sup>\*</sup> Due to the implementation of GASB 68 in the current year, figures may not be comparable to prior year for some areas of the financial statements.

Management's Discussion and Analysis Year Ended June 30, 2015

# Statement of Activities Years Ended June 30, 2015 and 2014

	2015	2014
Revenues		
Program revenues		
Charges for service	\$ 3,372,408	\$ 2,846,648
Operating grants and contributions	645,491	332,393
Capital grants and contributions	2,532,767	1,513,037
General		
Property taxes	11,358,428	9,618,565
Aids and payments from state and other	37,685,947	37,267,115
Miscellaneous revenues	986,531	992,784
Total revenues	56,581,572	52,570,542
Expenses		
Administration	1,111,584	1,475,934
District support services	1,872,711	1,917,999
Regular instruction	17,622,191	16,549,705
Vocational instruction	533,359	334,270
Special education instruction	9,708,718	8,864,419
Community education and services	1,964,042	1,762,084
Instructional support services	1,815,494	1,054,476
Pupil support services	5,620,935	5,361,878
Sites and buildings	6,078,647	4,208,257
Fiscal and other fixed-cost programs	3,969,980	5,513,988
Dental self-insurance	304,991	301,225
Total expenses	50,602,652	47,344,235
Total expenses	30,002,032	+1,5++,255
Change in Net Position	5,978,920	5,226,307
Net Position - Beginning, as restated for 2015	(4,070,743)	18,020,789
Net Position - Ending	\$ 1,908,177	\$ 23,247,096

<sup>\*</sup> Due to the implementation of GASB 68 in the current year, figures may not be comparable to prior year for some areas of the financial statements.

**Changes in Net Position** – The District's total revenues were approximately \$56.6 million for the year ended June 30, 2015. Property taxes and state formula aid accounted for 87% of total revenue for the year. Another 9% came from other program revenues.

The total cost of all programs and services was approximately \$50.6 million. The District's expenses are predominantly related to educating and caring for students. The purely administrative activities of the District accounted for just 2.2% of total costs.

The total revenues exceeded expenses increasing the net position approximately \$6.0 million for fiscal year 2015.

# Year Ended June 30, 2015

### **General Fund**

The General Fund includes the primary operations of the District in providing educational services to students from kindergarten through grade 12, including pupil transportation activities, buildings and grounds, and capital outlay projects.

The following schedule presents a summary of General Fund Revenues.

	Year Ended June 30,				A	amount of	Percent
		2015		2014		Increase Decrease)	Increase (Decrease)
Local property taxes Other local sources State sources Federal sources Miscellaneous	\$	4,013,679 1,885,342 34,213,202 1,976,490 58,028	\$	3,796,721 1,436,590 31,942,321 2,072,987 22,914	\$	216,958 448,752 2,270,881 (96,497) 35,114	5.7% 31.2% 7.1% -4.7% 153.2%
Total General Fund revenues	\$	42,146,741	\$	39,271,533	\$	2,875,208	7.3%

Total General Fund revenue *increased* by \$2,875,208 or 7.3% from the previous year. Basic general education revenue is determined by a state per student funding formula and consists of an equalized mix of property tax and state aid revenue. The mix of property tax and state aid can change significantly from year to year without any net change on revenue. The majority of the increase in revenue for 2015 was in the area of State sources and was caused by the District's increase in general education state aid and special education revenue.

The following schedule presents a summary of General Fund expenditures.

	Year Ended June 30,		Amount of	Percent	
	2015	2014	Increase (Decrease)	Increase (Decrease)	
Salaries and benefits Purchased services Supplies and materials Capital expenditures Other expenditures	\$ 31,196,283 5,437,316 1,904,005 1,985,960 247,047	1,836,774	\$ 2,448,507 717,972 67,231 217,745 13,149	8.5% 15.2% 3.7% 12.3% 5.6%	
Total General Fund expenditures	\$ 40,770,611	\$ 37,306,007	\$ 3,464,604	9.3%	

Total General Fund expenditures *increased* by \$3,464,604 or 9.3% from the previous year. The majority of the increase in expenditures for 2015 was for salaries and benefits of district staff.

# **General Fund Budgetary Highlights**

The District's general fund results when compared to the final budget are:

- Actual revenues were \$653,105 more than budget, mainly because of more than anticipated special education aid from the state.
- Actual expenditures were \$208,079 more than budget, mainly due to more than anticipated in sites and buildings.

# **Other Non-Major Funds**

The Food Service Fund incurred a current year deficiency of \$155,485. The Community Service Fund incurred a current year deficiency of \$79,600. From the standpoint of maintaining current operating expenditures within the range of annual revenue, the Community Service Fund and Food Service Fund continue to operate on a sound financial basis.

# **Capital Assets and Debt Administration**

# **Capital Assets**

By the end of 2015, the District had invested approximately \$150 million in a broad range of capital assets, including school buildings, athletic facilities, computer and audit-visual equipment, and school vehicles. Total depreciation expense for the year was \$1,842,807. Note 5 presents the detail of the District's capital assets.

# Capital Assets Governmental Activities June 30, 2015 and 2014

	2015	2014
Land	\$ 6,031,424	\$ 6,234,903
Construction in Progress	856,502	66,737,850
Buildings	122,346,635	49,669,577
Improvements	8,623,202	8,673,778
Equipment	12,236,137	11,858,572
Accumulated Depreciation	(32,464,551)	(30,907,072)
Total capital assets	\$ 117,629,349	\$ 112,267,608

# **Long-Term Debt**

At year end the District had \$129,376,746 of long term debt. This consisted of bonded indebtedness of \$125,445,000, unamortized bond premiums of \$3,149,349, capital leases payable of \$687,872 and vacation and sick leave payable of \$94,525. Note 8 presents the detail of the District's long-term debt. The District has \$23,206,670 in net pension liability at June 30, 2015 due to the implementation of GASB Statement No. 68 in the current year. See Note 11 for further information.

# **Factors Bearing on the District's Future**

• With the exception of voter-approved excess operating referendum, the District is dependent on the State of Minnesota for its revenue authority. The state did allocate additional resources to school districts at a much greater level in the next two years than has been seen for quite some time. However, with the continuing uncertainty of funding sustainability and a substantial change across the district surrounding the opening of the new high school and reconfiguration of grade levels at every building, the District will continue to monitor it's spending to remain fiscally responsible.

# **Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have any questions about this report or would like additional information, contact the Business Office, Independent School District No. 206, Alexandria, Minnesota.

Statement of Net Position June 30, 2015

Assets	
Cash and investments	\$ 23,256,750
Cash held with fiscal agent	24,598,888
Receivables	
Current property taxes	5,849,388
Delinquent property taxes	143,374
Accounts	27,624
Due from other governmental units	3,804,029
Prepaid items	29,306
Inventory	22,325
Net supplemental pension asset	652,593
Net OPEB obligation asset	2,540,779 60,925,056
Capital assets, net of accumulated depreciation where applicable	00,923,030
Non-depreciable 1	
Land	6,031,424
Construction in progress	856,502
Depreciable	
Buildings and improvements	102,533,915
Land improvements	5,002,914
Equipment	3,204,594
Total capital assets	117,629,349
Total assets	178,554,405
Deferred Outflows of Resources	
Pension plans	4,052,885
Liabilities	
Accounts payable	2,226,440
Salaries payable	4,774,412
Accrued interest payable	1,918,982
Unearned revenue	50,801
Claims incurred but not reported	5,600
Long-term liabilities	2 420 201
Due within one year - bonds, premiums, capital leases, and vacation and sick leave Due in more than one year - bonds, premiums,	3,420,301
capital leases, and vacation and sick leave	125,956,445
Net pension liability - due in more than one year	23,206,670
Total liabilities	161,559,651
Deferred Inflows of Resources	11 605 515
Unavailable revenue-property taxes	11,607,717
Pension plans	7,531,745
Total deferred inflows of resources	19,139,462
Net Position	
Net investment in capital assets	8,831,477
Restricted for specific purposes	30,284,626
Unrestricted	(37,207,926)
Total net position	\$ 1,908,177
Total net position	Ψ 1,700,177

Statement of Activities Year Ended June 30, 2015

			Net (Expense)		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Revenue and Changes in Net Position
Governmental activities					
Administration	\$ 1,111,584	\$ 201,606	\$ 629,809	\$ -	\$ (280,169)
District support services	1,872,711	6,000	-	-	(1,866,711)
Regular instruction	17,622,191	463,541	-	-	(17,158,650)
Vocational instruction	533,359	-	-	-	(533,359)
Special education instruction	9,708,718	16,881	-	-	(9,691,837)
Community education and services	1,964,042	875,830	15,682	-	(1,072,530)
Instructional support services	1,815,494	-	-	-	(1,815,494)
Pupil support services	5,620,935	1,476,834	-	-	(4,144,101)
Sites and buildings	6,078,647	-	-	2,532,767	(3,545,880)
Fiscal and other fixed-cost programs	3,969,980	-	-	-	(3,969,980)
Dental self-insurance	304,991	331,716			26,725
Total governmental activities	\$ 50,602,652	\$ 3,372,408	\$ 645,491	\$ 2,532,767	(44,051,986)
General Revenues					
Property taxes, levied for general purposes					4,575,705
Property taxes, levied for community education a	nd services				463,207
Property taxes, levied for debt service					6,319,516
Aids and payments from state and federal sources	3				37,519,118
County apportionment					166,829
Miscellaneous revenues					986,531
Total general revenues					50,030,906
Changes in Net Position					5,978,920
Net Position - Beginning, as restated (Note 16)					(4,070,743)
Net Position - Ending					\$ 1,908,177

Governmental Funds Balance Sheet June 30, 2015

	General	Capital Projects	Debt Service	OPEB Debt Service Fund	Other Governmental Funds	Totals
Assets Cash and investments	\$ 12,413,931	\$ 5,159,210	\$ 4.563.720	\$ -	\$ 979,698	\$ 23,116,559
Cash held with fiscal agent Receivables	φ 12, <del>4</del> 13,931	5 5,139,210	18,545,444	6,053,444	979,098	24,598,888
Current property taxes	2,346,049	-	3,081,844	184,876	236,619	5,849,388
Delinquent property taxes	50,491	-	80,577	6,454	5,852	143,374
Accounts	27,292	-	<del>-</del>		332	27,624
Due from other governmental units	3,725,681	-	3,392	2,386	72,570	3,804,029
Due from other funds	15,284	-	-	-	-	15,284
Prepaid items Inventories	29,306	-	-	-	22,325	29,306 22,325
inventories					22,323	22,323
Total assets	\$ 18,608,034	\$ 5,159,210	\$ 26,274,977	\$ 6,247,160	\$ 1,317,396	\$ 57,606,777
Liabilities						
Accounts payable	\$ 634,684	\$ 1,528,057	\$ -	\$ -	\$ 63,699	\$ 2,226,440
Due to other funds		-	-	15,284		15,284
Salaries payable	4,566,490	-	-	-	207,922	4,774,412
Unearned revenue	5 201 154	1.500.055		15.004	50,801	50,801
Total liabilities	5,201,174	1,528,057		15,284	322,422	7,066,937
Deferred Inflows of Resources						
Unavailable revenue-property taxes	4,382,305		6,480,517	390,732	497,538	11,751,092
Fund Balance						
Nonspendable	29,306	-	-	-	22,325	51,631
Restricted	-	3,631,153	19,794,460	6,365,000	494,013	30,284,626
Assigned	3,575,000	-	-	-	-	3,575,000
Unassigned	5,420,249			(523,856)	(18,902)	4,877,491
Total fund balance	9,024,555	3,631,153	19,794,460	5,841,144	497,436	38,788,748
Total liabilities, deferred inflows						
of resources, and fund balance	\$ 18,608,034	\$ 5,159,210	\$ 26,274,977	\$ 6,247,160	\$ 1,317,396	\$ 57,606,777

Reconciliation of the Balance Sheet to the Statement of Net Position June 30, 2015

Total Fund Balances - Governmental Funds	\$	38,788,748
Amounts reported for governmental activities in the statement of net position is different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds		117,629,349
Accrued interest payable for long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.		(1,918,982)
Delinquent property taxes are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.		143,375
Negative net OPEB obligation and net supplemental pension assets are created through treatment of OPEB Obligation Bonds as employer contributions are not recognized in the funds.		3,193,372
Internal service funds are used by the District to charge the costs of the self-insured dental insurance pool. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.		134,591
Deferred outflows and inflows of resources related to pension are applicable to future periods and, therefore, are not reported in the funds.		(3,478,860)
Long-term liabilities, including bonds payable, capital lease payable, bond premiums, compensated absences, and pension liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(	152,583,416)
Total Net Position - Governmental Activities	\$	1,908,177

Statement of Revenues, Expenditures, and Changes in Fund Balances Year Ended June 30, 2015

	General	Capital Projects	Debt Service	OPEB Debt Service Fund	Other Governmental Funds	Totals
Revenues		•				
Local property tax levies	\$ 4,013,679 1,885,342	\$ - 2,607,767	\$ 6,319,516	\$ 506,193	\$ 461,029 983,806	\$ 11,300,417 5,476,915
Other local and county sources State sources	34,213,202	2,007,707	30,906	-	598,058	34,842,166
Federal sources	1,976,490		30,900	_	1,051,237	3.027.727
Sales and other conversion of assets	1,770,470	_	_	_	1,439,063	1,439,063
Miscellaneous	58,028	49,525	654	4.590	-	112,797
Total revenues	42,146,741	2,657,292	6,351,076	510,783	4,533,193	56,199,085
Expenditures						
Administration	1,691,639	-	_	-	-	1,691,639
District support services	1,245,974	-	-	_	_	1,245,974
Regular instruction	17,634,779	-	-	-	-	17,634,779
Vocational instruction	532,110	-	-	-	-	532,110
Special education instruction	9,688,645	-	-	-	-	9,688,645
Community education and service	-	-	-	-	1,984,895	1,984,895
Instructional support services	2,272,640	-	-	-	-	2,272,640
Pupil support services	3,057,587	-	-	-	2,783,383	5,840,970
Sites and buildings	4,502,921	7,655,981	- 205.015		-	12,158,902
Fiscal and other fixed cost programs	144,316	7.655.001	6,287,017	907,079	4.760.270	7,338,412
Total expenditures	40,770,611	7,655,981	6,287,017	907,079	4,768,278	60,388,966
Excess (Deficiency) of Revenues						
over (under) Expenditures	1,376,130	(4,998,689)	64,059	(396,296)	(235,085)	(4,189,881)
Other Financing Sources						
Capital lease proceeds	416,616	-	-	-	-	416,616
Bond premium	-	144,184	1,891,423	-	-	2,035,607
Bond proceeds		5,560,000	16,895,000			22,455,000
Total other financing sources	416,616	5,704,184	18,786,423			24,907,223
Net Change in Fund Balance	1,792,746	705,495	18,850,482	(396,296)	(235,085)	20,717,342
Fund Balance, Beginning of Year	7,231,809	2,925,658	943,978	6,237,440	732,521	18,071,406
Fund Balance, End of Year	\$ 9,024,555	\$ 3,631,153	\$ 19,794,460	\$ 5,841,144	\$ 497,436	\$ 38,788,748

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities Year Ended June 30, 2015

Net Change in Fund Balances - Total Governmental Funds

\$ 20,717,342

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities the cost of capital assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation and loss on disposals in the current period.

5,361,741

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

1,851

In the statement of activities compensated absences are measured by the amounts earned during the year.

In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used.

17,166

In the statement of activities OPEB liabilities are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used.

(643,903)

In the statement of activities the cost of pension benefits earned net of employee contributions is reported as pension expense. In the governmental funds, however, the contributions are reported as expense.

632,309

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principle of long-term debt consumes the current financial resources of governmental funds. Neither transactions, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

(20,134,373)

Internal service funds are used by the District to charge the costs of the self-insured dental insurance pool. The net revenue of the internal service fund is reported in governmental activities.

26,787

Change in Net Position of Governmental Activities

5,978,920

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual – General Fund Year Ended June 30, 2015

	Original Budget	Final Budget	Actual	Variance With Final Budget
Revenues				
Local property tax levies	\$ 3,929,177	\$ 3,971,336	\$ 4,013,679	\$ 42,343
Other local and county sources	1,373,282	1,703,282	1,885,342	182,060
State sources	32,759,073	33,634,040	34,213,202	579,162
Federal sources	1,924,875	2,124,978	1,976,490	(148,488)
Miscellaneous	10,000	60,000	58,028	(1,972)
Total revenues	39,996,407	41,493,636	42,146,741	653,105
Expenditures				
Administration	1,563,402	1,697,124	1,691,639	5,485
District support services	1,168,478	1,243,603	1,245,974	(2,371)
Regular instruction	17,831,505	17,674,738	17,634,779	39,959
Vocational instruction	441,225	528,728	532,110	(3,382)
Special education instruction	9,589,558	9,855,656	9,688,645	167,011
Instructional support services	2,109,067	2,282,841	2,272,640	10,201
Pupil support services	3,125,989	3,173,247	3,057,587	115,660
Sites and buildings	3,844,933	3,966,595	4,502,921	(536,326)
Fiscal and other fixed cost programs	112,692	140,000	144,316	(4,316)
Total expenditures	39,786,849	40,562,532	40,770,611	(208,079)
Excess of Revenues over Expenditures	209,558	931,104	1,376,130	445,026
Other Financing Source				
Capital lease proceeds			416,616	416,616
Net Change in Fund Balance	\$ 209,558	\$ 931,104	1,792,746	\$ 861,642
Fund Balance, Beginning of Year			7,231,809	
Fund Balance, End of Year			\$ 9,024,555	

Statement of Net Position Proprietary Fund June 30, 2015

	Ac	Governmental Activities - Internal Service Fund	
Assets			
Cash and investments	\$	140,191	
Liabilities and Net Position			
Liabilities			
Claims incurred but not reported	\$	5,600	
Net Position			
Unrestricted		134,591	
Total liabilities and net position	\$	140,191	

Statement of Changes in Net Position Proprietary Fund June 30, 2015

	A	Governmental Activities - Internal Service Fund	
Additions Dental revenue	\$	331,779	
Deductions Dental claims		304,992	
Change in Net Position		26,787	
Net Position, Beginning of Year		107,804	
Net Position, End of Year	\$	134,591	

Statement of Cash Flows Proprietary Fund Year Ended June 30, 2015

	A	vernmental ctivities - rnal Service Fund
Operating Activities Receipts from participants Payments for insurance claims and administration	\$	331,779 (304,992)
Net cash from operating activities		26,787
Net Change in Cash and Investments		26,787
Cash and Investments, July 1		113,404
Cash and Investments, June 30	\$	140,191
Reconciliation of Operating Income to  Net Cash from Operating Activities Operating Activities Operating income Adjustments to reconcile operating income to net cash from operating activities Changes in assets and liabilities Health claims payable	\$	26,787
Net cash from operating activities	\$	26,787

# Independent School District No. 206 Alexandria Public Schools Statement of Fiduciary Net Position June 30, 2015

	Student Activities Agency Fund	OPEB Trust Fund
Assets Cash and investments	\$ 376,914	\$ 3,780,503
Liabilities and Net Position Liabilities Due to other organizations	\$ 376,914	\$ -
Net position Unrestricted		3,780,503
Total liabilities and net position	\$ 376,914	\$ 3,780,503

Statement of Changes in Fiduciary Net Position Year Ended June 30, 2015

	 OPEB Trust
Additions Interest	\$ 55,281
Deductions OPEB health insurance	877,010
Net Change in Net Position	(821,729)
Net Position, Beginning of Year	4,602,232
Net Position, End of Year	\$ 3,780,503

# **Note 1 - Summary of Significant Accounting Policies**

# A. Organization

Independent School District No. 206, Alexandria Public Schools, Alexandria, Minnesota (the District) was formed and operates pursuant to applicable Minnesota laws and statutes. The District is governed by a School Board elected by voters of the District. The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

# **B.** Reporting Entity

The accompanying financial statements include all funds, departments, agencies, boards, commissions, and other organizations that comprise the District, along with any component units.

Component units are legally separate entities for which the District (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit include whether or not the primary government appoints the voting majority of the potential component unit's governing body, is able to impose its will on the potential component unit, is in a relationship of financial burden or benefit with the potential component unit, or is fiscally depended upon by the potential component unit.

Based on these criteria, there are no organizations considered to be component units of the District.

Extracurricular student activities are determined primarily by student participants under the guidance of an adult and are generally conducted outside of school hours. In accordance with Minnesota Statutes, the District's School Board has elected not to control or be otherwise financially accountable with respect to the underlying extracurricular activities. Accordingly, the extracurricular student activity accounts are included in these financial statements as an agency fund.

# C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all the financial activities of the District, except for the fiduciary funds. The fiduciary funds are reported in the Statement of Fiduciary Net Position at the fund financial statement level. Generally, the effect of interfund activity has been removed from the government-wide financial statements.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported as general revenues.

# Independent School District No. 206 Alexandria Public Schools Notes to Financial Statements June 30, 2015

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are generally recognized as revenues in the fiscal year for which they are levied, except for amounts advance recognized in accordance with a statutory "tax shift" described later in these notes. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

The District applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available. For capital assets that can be specifically identified with, or allocated to functional areas, depreciation expense is included as a direct expense in the functional areas that utilize the related capital assets. Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

### D. Fund Financial Statement Presentation

Major individual governmental funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

Fiduciary funds are presented in the fiduciary fund financial statements by type: pension (or other benefit) trust, private-purpose trust, and agency. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the District, these funds are excluded from the government-wide statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting transactions are recorded in the following manner:

- 1. Revenue Recognition Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the District generally considers revenues to be available if they are collected within 60 days after year-end. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. State revenue is recognized in the year to which it applies according to Minnesota Statutes. Federal revenue is recorded in the year in which the related expenditure is made. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.
- 2. Recording of Expenditures Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt, severance and healthcare benefits, and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are included within the applicable functional areas.

Fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as described earlier in these notes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's internal service fund is receipts from participants. Operating expenses for the internal service fund includes payments for insurance claims and administration. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# **Description of Funds**

The existence of the various district funds has been established by the Minnesota Department of Education. Each fund is accounted for as an independent entity. Descriptions of the funds included in this report are as follows:

# **Major Governmental Funds**

**General Fund** – The general fund is used to account for all financial resources except those required to be accounted for in another fund. It includes the general operations and pupil transportation activities of the District, as well as the capital related activities such as maintenance of facilities, equipment purchases, and health and safety projects.

Capital Projects Fund – The capital projects fund is used to account for construction projects within the District.

**Debt Service Fund** – The debt service fund is used to account for the accumulation of resources for, and payment of, general obligation bond principal, interest, and related costs.

**OPEB Debt Service Fund** – The OPEB debt service fund is used to account for the accumulation of resources for, and payment of, general obligation OPEB bond principal, interest, and related costs.

# **Nonmajor Governmental Funds**

**Food Service Fund** – The food service fund is used to account for food service revenues and expenditures.

**Community Service Fund** – The community service fund is used to account for services provided to residents in the areas of recreation, civic activities, nonpublic pupils, adult or early childhood programs, extended day programs, or other similar services.

### **Other Funds**

**Internal Service Fund** – The Dental Internal Service Fund is used to account for the activities of the District's dental plan.

**Agency Fund** – The Student Activities Agency Fund is used to account for assets held by the District as an agent for other individuals and organizations.

**Trust Fiduciary Fund** – The Postemployments Benefits Irrevocable Trust Fund is used to report the resources set aside and held in an irrevocable arrangement for postemployment benefits, including health insurance premiums.

# E. Other Significant Accounting Policies

# **Budgeting**

An operating budget is adopted by July 1 of each fiscal year for all governmental funds on the same modified accrual basis used to reflect actual revenues and expenditures. The superintendent is authorized to transfer budget amounts within line items; however, supplemental appropriations that amend total appropriations of any fund require a board resolution. Reported budgeted amounts are as originally adopted or as amended by board resolution. Unencumbered appropriations lapse at year-end.

### **Cash and Investments**

Cash balances for all district funds are pooled and invested to the extent possible. Interest earned from such investments is allocated to each of the funds based on the fund's average monthly cash and investments balance. Funds that incur a deficit balance in pooled cash and investments during the year are charged interest.

Deposits and investments consist of certificates of deposit and monies deposited with the Minnesota School District Liquid Asset Fund (MSDLAF) and Credit Agricole Corporate & Investment Bank and are stated at market.

# **Cash Held with Fiscal Agent**

In the OPEB Debt Service fund, the Series 2013A refunding bonds are to be used to refund the OPEB Bond Series 2008B when they are available to be paid. Series 2013A bond funds will be held as cash with fiscal agent until the Series 2008B debt is callable on 2/1/2018.

In the Debt Service fund, the Series 2015B refunding bonds are to be used to refund the Capital Projects Fund Series 2008A when they are available to be paid. Series 2015B bond funds will be held as cash with fiscal agent until the Series 2008A debt is callable on 2/1/2018.

### Receivables

All receivables are shown net of any allowance for uncollectibles. No allowances for uncollectibles have been recorded. The only receivables not expected to be collected within one year are property taxes receivable.

# **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Prepaid items are reported using the consumption method and recorded as an expense or expenditure at the time of consumption.

### **Inventories**

Inventories are recorded using the consumption method of accounting and consist of purchased food, supplies, and surplus commodities received from the federal government. Food and supply purchases are recorded at invoice cost, computed on a first-in, first-out method. Surplus commodities are stated at standardized costs, as determined by the U.S. Department of Agriculture.

# **Property Taxes**

The majority of district revenue is determined annually by statutory funding formulas. The total revenue allowed by these formulas is allocated between property taxes and state aids by the Legislature based on education funding priorities.

Generally, property taxes are recognized as revenue by the District in the fiscal year that begins midway through the calendar year in which the tax levy is collectible. To help balance the state budget, the Minnesota Legislature utilizes a tool referred to as the "tax shift," which periodically changes the District's recognition of property tax revenue. The tax shift advance recognizes cash collected for the subsequent year's levy as current year revenue, allowing the state to reduce the amount of aid paid to the District.

Property tax levies are certified to the County Auditor in December of each year for collection from taxpayers in May and October of the following calendar year. In Minnesota, counties act as collection agents for all property taxes. The county spreads all levies over taxable property. Such taxes become a lien on property on the following January 1. The county general remits taxes to the District at periodic intervals as they are collected. A portion of the property taxes levied is paid by the State of Minnesota through various tax credits, which are included in revenue from state sources in the financial statements.

Taxes which remain unpaid are classified as delinquent taxes receivable. Revenue from these delinquent property taxes that is not collected within 60 days of year-end is deferred in the fund financial statements because it is not known to be available to finance the operations of the District in the current year. No allowance for uncollectible taxes is considered necessary.

# **Capital Assets**

Capital assets are capitalized at historical cost, or estimated historical cost for assets where actual historic cost is not available. Donated assets are recorded as capital assets at their estimated fair market value at the date of donation. The District maintains a threshold level of \$10,000 or more for capitalizing capital assets. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide financial statements, but are not reported in the fund financial statements. Capital assets are depreciated using the straight-line method over their estimated useful lives. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public school purposes by the District, no salvage value is taken into consideration for depreciation purposes. Useful lives vary from 3 to 50 years.

Capital assets not being depreciated include land and construction in progress.

The District does not possess any material amounts of infrastructure capital assets. Items such as sidewalks and other land improvements are considered to be part of the cost of buildings or other improvable property.

# **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the Teachers Retirement Association (TRA) and additions to/deductions from PERA's and TRA's fiduciary net position have been determined on the same basis as they are reported by PERA and TRA.

TRA has a special funding situation created by direct aid contributions made by the State of Minnesota, City of Minneapolis and Minneapolis School District. The direct aid is a result of the Minneapolis Teachers Retirement Fund Association merger into TRA in 2006. Additional information can be found in Note 11.

For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Implementation of GASB Statement No. 68 and GASB Statement No. 71

As of June 30, 2015, the District adopted GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71 *Pension Transition for Contributions Made Subsequent to the Measurement Date*. The implementation of these standards requires governments calculate and report the costs and obligations associated with pensions in their basic financial statements. Employers are required to recognize pension amounts for all benefits provided through the plan which include the net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense. The effect of the implementation of these standards on beginning net position is disclosed in Note 16 and the additional disclosures required by these standards are included in Note 11.

# **Deferred Outflows and Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The District has two items that qualify for reporting in this category. They are the contributions made to pension plans after the measurement date and prior to the fiscal year-end, and changes in the net pension liability not included in pension expense reported in the government-wide statement of net position.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has two types of items that qualify for reporting in this category. The District reports unavailable revenues from property taxes on the government-wide statement of net position and the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The other item is changes in the net pension liability not included in pension expense reported in the government-wide statement of net position.

# **Accrued Employee Benefits**

**Vacation** – The District compensates substantially all full-time noncertified employees for unused vacation upon termination. The expenditure for vacation pay is recognized when earned. As of June 30, 2015, this amount did not exceed a normal year's accumulation.

**Sick Leave** – The District grants 13 days per year with an accumulation of up to 120 days of sick leave. Upon accumulation of 120 days of leave each teacher will be eligible for a buy back for unused days to a maximum number of 10 days per year at a rate of \$90 per day.

**Severance Pay** – The District maintains various severance plans for its employee groups. Each employee group plan contains benefit formulas based on years of service and/or minimum age requirements. The related supplemental pension liability was actuarially determined, in accordance with GASB No. 27 at July 1, 2013.

# Risk Management

The District is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the District carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There were no significant reductions in the District's insurance coverage in fiscal year 2015.

### **Net Position**

Net position represents the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources in the District's financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any long-term debt attributable to the acquisition, construction, or improvement of those assets. Restricted net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted net position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

### **Fund Balance**

The following classifications describe the relative strength of the spending constraints:

- Nonspendable fund balance amounts are comprised of funds that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. They include items that are inherently unspendable, such as, but not limited to, inventories, prepaid items, long-term receivables, non-financial assets held for resale, or the permanent principal of endowment funds.
- Restricted fund balance amounts are comprised of funds that have legally enforceable constraints placed
  on their use that either are externally imposed by resource providers or creditors (such as through debt
  covenants), grantors, contributors, voters, or laws or regulations of other governments, or are imposed by
  law through constitutional provisions or enabling legislation.
- Committed fund balance amounts are comprised of unrestricted funds used for specific purposes pursuant to constraints imposed by formal action of the school board and that remain binding unless removed by the school board by subsequent formal action. The formal action to commit a fund balance must occur prior to fiscal year end; however, the specific amounts actually committed can be determined in the subsequent fiscal year. A majority vote of the school board is required to commit a fund balance to a specific purpose and subsequently to remove or change any constraint so adopted by the board. A committed fund balance cannot be a negative number.
- Assigned fund balance amounts are comprised of unrestricted funds constrained by the school district's intent that they be used for specific purposes, but that do not meet the criteria to be classified as restricted or committed. In funds other than the general fund, the assigned fund balance represents the remaining amount that is not restricted or committed. The assigned fund balance category will cover the portion of a fund balance that reflects the school district's intended use of those resources. The action to assign a fund balance may be taken after the end of the fiscal year. The school board, by majority vote, may assign fund balances to be used for specific purposes when appropriate. The board also delegates the power to assign fund balances to the following: the Superintendent and the Director of Business Services. Assignments so made shall be reported to the school board on a monthly basis, either separately or as part of ongoing reporting by the assigning party if other than the school board. An assigned fund balance cannot be a negative number.
- Unassigned fund balance amounts are the residual amounts in the general fund not reported in any other classification. Unassigned amounts in the general fund are technically available for expenditure for any purpose. The general fund is the only fund that can report a positive unassigned fund balance. Other funds would report a negative unassigned fund balance should the total of nonspendable, restricted, and committed fund balances exceed the total net resources of that fund.

If resources from more than one fund balance classification could be spent, the school district will strive to spend resources from fund balance classifications in the following order (first to last): restricted, committed, assigned, and unassigned. The school district will strive to maintain an unassigned general fund balance ranging between 8.5% and 12.75% of the annual general fund budget.

# **Note 2 - Excess of Expenditures over Appropriations**

For the year ended June 30, 2015, expenditures exceeded appropriations in the General Fund by \$208,079. These over disbursements were funded by revenues in excess of budget and available fund balance.

# **Note 3 - Deposits and Investments**

### **Deposits**

In accordance with applicable Minnesota Statutes, the District maintains deposits at depository banks authorized by the District's School Board. All such depositories are members of the Federal Reserve System.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110% of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

At June 30, 2015, all deposits were insured or collateralized by securities held by the District's agent in the District's name.

# **Investments**

### **Credit Risk – Investments**

Minnesota Statutes authorize the District to invest in obligations of the U.S. Treasury, agencies and instrumentalities, bankers' acceptances, certain repurchase agreements and commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record. The District had no such investments during the year or at year-end.

# **Custodial Credit Risk – Investments**

The investment in the Minnesota School District Liquid Asset Fund is not subject to the credit risk classifications as noted in paragraph 9 of GASB Statement No. 40.

### **Interest Rate Risk – Investments**

The District does not have a formal policy that limits investment maturities.

The following table presents the District's deposit and investment balances at June 30, 2015:

		Investment Mat	urities (in Years)
Туре	Fair Value N/A		< 1
Cash and cash equivalents  Minnesota School  District Liquid Asset Fund  Money market	\$ 22,145,600 639,999	\$ 22,145,600 639,999	\$ - -
Investments	,	,	2 240 002
Fixed income	4,251,654	1,010,662	3,240,992
	\$ 27,037,253	\$ 23,796,261	\$ 3,240,992
Cash and investments are included on the basic fina	ancial statements as follo	ows:	
Cash and Investments - Statement of Net Positi Cash and Investments - Statement of Fiduciary	- <del></del>		\$ 23,256,750 3,780,503
			\$ 27,037,253

The Minnesota School District Liquid Asset Fund is an external investment pool not registered with the Securities and Exchange Commission (SEC) that follows the same regulatory rules of the SEC under rule 2a7. The fair value of the position in the pool is the same as the value of the pools shares.

# Note 4 - Due from Other Governmental Units

Amounts receivable from other governments as of June 30, 2015, include:

Fund	Federal		 State		Total	
Major funds General Debt service OPEB debt service Non-major funds	\$	503,550	\$ 3,222,131 3,392 2,386 72,570	\$	3,725,681 3,392 2,386 72,570	
	\$	503,550	\$ 3,300,479	\$	3,804,029	

### Note 5 - Capital Assets

Capital asset activity for the year ended June 30, 2015 is a follows:

	Balance July 1, 2014	Additions	Deletions	Balance June 30, 2015
Capital assets not being depreciated:  Land	\$ 6,234,903	\$ -	\$ (203,479)	\$ 6,031,424
Construction in progress	66,737,850	6,744,914	(72,626,262)	856,502
Total capital assets, not being depreciated	72,972,753	6,744,914	(72,829,741)	6,887,926
Capital assets being depreciated:				
Buildings and improvements	49,669,577	72,692,630	(15,572)	122,346,635
Equipment	11,858,572	637,436 16,000	(259,871)	12,236,137
Land improvements  Total capital assets	8,673,778	10,000	(66,576)	8,623,202
being depreciated	70,201,927	73,346,066	(342,019)	143,205,974
Less accumulated depreciation for:				
Buildings and improvements	18,883,457	934,246	(4,983)	19,812,720
Equipment	8,690,349	590,730	(249,536)	9,031,543
Land improvements	3,333,266	317,831	(30,809)	3,620,288
Total accumulated depreciation	30,907,072	1,842,807	(285,328)	32,464,551
Net capital assets, depreciated	39,294,855	71,503,259	(56,691)	110,741,423
Total capital assets, net	\$ 112,267,608	\$ 78,248,173	\$ (72,886,432)	\$ 117,629,349

Depreciation expense for the year ended June 30, 2015 was charged to the following functions/programs:

Regular instruction	\$ 6,424
Vocational education instruction	534
Special education instruction	1,344
Instructional support services	2,488
Pupil support services	265,970
Sites and buildings	1,566,047
Total depreciation expense	\$ 1,842,807

#### **Note 6 - Other Post-Employment Benefits**

Plan Description – All employees are allowed upon meeting the eligibility requirements under Minn. Stat. 471.61 subd, 2b, to participate in the District's health insurance plan after retirement. This plan covers active and retired employees. Benefit provisions are established through negotiations between the District and the union representing District employees and are renegotiated at the end of each contract period. Contract groups receive other post-retirement benefits as follows:

<u>Superintendent</u> – For retirees reaching age 55 with 7 years of service, the District will pay the full medical insurance premium until Medicare eligibility for the retiree and spouse. For retirees reaching age 55 with 7 years of service, the District will pay the full premium at the time of retirement for a \$50,000 life insurance policy until Medicare eligibility.

<u>Principals and Administration</u> – For retirees reaching age 55 (58 for Administration) with 10 years of service (or "Rule of 90"), the District will pay the full medical insurance premium until Medicare eligibility (includes HSA contributions up to IRS maximum) for the retiree and spouse. For retirees reaching age 55 (58 for Administration) with 10 years of service (or "Rule of 90"), the District will pay the full premium at the time of retirement for a \$40,000 life insurance policy until age 65.

<u>Cabinet</u> – For retirees reaching age 58 with 7 years of service (or "Rule of 90"), the District will pay the full medical insurance premium until Medicare eligibility (includes HSA contributions up to IRS maximum) for the retiree and spouse. For retirees reaching age 58 with 7 years of service (or "Rule of 90"), the District will pay the full premium at the time of retirement for a \$40,000 life insurance policy until age 65.

<u>Teachers</u> – For retirees reaching age 55 with 10 years of service, the District will pay the Board Contribution for medical insurance premium at the same as active teachers (full single or 2/3 of family if retired before June 30, 2005) which is currently \$496 per month until Medicare eligibility. For retirees reaching age 55 with 10 years of service, the District will pay the full premium at the time of retirement for a \$10,000 life insurance policy until age 65.

<u>Secretaries</u>, <u>Custodians</u>, <u>K-12 Classified Personnel and Food Service</u> – For retirees reaching age 55 with 10 years of service, the District will pay the Board Contribution for medical insurance premium at the same as actives which is currently \$425 per month for Secretaries and Custodians, \$319 per month for Food Service, \$425 per month for K-12 Classified Personnel, \$529 per month for Supervisors, and \$564 per month for CMETS Supervisor, until Medicare eligibility.

<u>Confidential Secretary</u> – For retirees reaching age 55 with 10 years of service (or "Rule of 90"), the District will pay the Board Contribution for medical insurance premium at the same as actives which is currently \$425 per month, until Medicare eligibility. For retirees reaching age 55 with 10 years of service (or "Rule of 90"), the District will pay the full premium at the time of retirement for a \$10,000 life insurance policy until age 65.

The retiree health plan does not issue a publicly available financial report.

Funding Policy – In November 2008, the District issued \$7,910,000 General Obligation Other Post-Employment Benefits (OPEB) bonds to provide resources for funding the OPEB Trust.

June 30, 2015

Annual OPEB Cost and Net OPEB Obligation – The District's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period of thirty years. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation (asset):

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution	\$ 620,587 (96,803) 162,213
Annual OPEB cost Contributions made	685,997
Change in net OPEB asset Net OPEB asset, beginning of year	685,997 (3,226,776)
Net OPEB asset, end of year	\$ (2,540,779)

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the previous five years were as follows:

Fiscal Year Ended June 30,	Annual PEB Cost	Emp	ctual bloyer ibution	Percentage Contributed	Net Ending OPEB Obligation (Asset)
2015	\$ 685,997	\$	-	0.00%	\$ (2,540,779)
2014	693,591		-	0.00%	(3,226,776)
2013	671,440		-	0.00%	(3,920,367)
2012	676,030		-	0.00%	(4,591,807)
2011	662,666		-	0.00%	(5,267,837)

Funded Status and Funding Progress – As of July 1, 2013, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$9,210,421 and the actuarial value of assets was \$5,403,189, resulting in an unfunded actuarial accrued liability (UAAL) of \$3,807,232. The covered payroll (annual payroll of active employees covered by the plan) was \$18,840,807, and the ratio of the UAAL to the covered payroll was 20.21 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits will be displayed.

# Independent School District No. 206 Alexandria Public Schools Notes to Financial Statements June 30, 2015

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2013, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 3.0 percent investment rate of return (net of investment expenses), which is a blended rate of the expected long-term investment returns on the employer's own investments calculated based on the funded level of the plan at the valuation date, and an annual healthcare cost trend rate of 7.5 percent initially, reduced by decrements to an ultimate rate of 5.0 percent after five years. Both rates included an inflation assumption.

#### **Note 7 - Supplemental Benefit Plan**

Plan Description – The District provides a defined contribution supplemental pension benefit to certain eligible employees. All of the pension benefits are based on contractual agreements with employee groups. . Contract groups receive other supplement benefits as follows:

<u>Teachers</u> – For retirees reaching age 55 with 10 years of service, the benefit where probation is complete before July 1, 1998 and not electing the Matching Contribution Program is \$30,000. All teachers with 20 years of service and electing the Matching Contribution Plan the benefit is \$30,000 minus the District contributions to the Matching Contribution Plan. The limitation on the total benefit is \$30,000 and matching contributions are equal to 2% of annual base salary up to \$2,000 per year. The benefit is payable in 3 equal payments over 2 years to a 403(b) plan.

<u>Principals and Administration</u> – For retirees reaching age 55 (58 for Administration) with 10 years of service (or "Rule of 90"), the benefit is \$40,500 minus the District contributions to the Matching Contribution Plan. The limitation on the total benefit is \$40,500 and matching contributions are equal to 2% of annual base salary up to \$2,000 per year. The benefit is payable in 3 equal payments over 2 years to a 403(b) plan.

<u>Cabinet</u> – For retirees reaching age 58 with 7 years of service (or "Rule of 90"), hired before July 1, 2012, the District will pay 5 days per year of service times the daily rate of pay at the time of termination, minus the District contributions to the Matching Contribution Plan. The limitation on the total benefit is 120 days and matching contributions are equal to 2% of annual base salary up to \$2,000 per year. The benefit is payable in 3 equal payments over 2 years to a 403(b) plan.

June 30, 2015

<u>K-12 Classified Employees, Secretaries, Paraprofessionals and Bus Drivers</u> – For retirees reaching age 55 with 10 years of service (15 for Secretaries and 25 for K-12 Classified Employees) the benefit is a percentage of annual salary at the time of retirement at the following rates:

With 10-15 years of service	20%
With 16-19 years of service	30%
With 20+ years of service	40%
(Note: Secretaries have 30% with 15-19 years of service)	

The benefit is payable in one lump sum.

<u>Confidential Employees</u> – For retirees reaching age 55 with 15 years of service the benefit is a percentage of annual salary at the time of retirement at the following rates:

With 15-19 years of service	30%
With 20-24 years of service	40%
With 25+ years of service	50%

The benefit is payable in one lump sum.

<u>Food Service Employees</u> – For retirees reaching age 55 with 20 years of service the District will pay \$1,200 in one lump sum.

Funding Policy – Payments under the plan are made on a pay-as-you-go basis. There are no invested plan assets accumulated for payment of future benefits. All benefits are paid out of the General Fund and the District makes all contributions.

Annual Pension Cost and Net Pension Obligation – The District's annual pension cost (expense) is calculated based on annual reported contributions (ARC) of the District. This amount is determined by an actuary in accordance with the parameters of GASB Statement No. 27. The ARC represents a level funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the District's annual pension cost for the year, the amount actually contributed to the plan, and the changes in the District net pension obligations to the plan:

Actuarial Valuation Date	Va	narial llue .ssets	Lia	Actuarial Accrued bility (AAL) Simplified Entry Age	Unfunded AL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
07/01/13	\$	_	\$	1,507,278	\$ 1,507,278	0.00%	\$ 19,885,753	7.58%
07/01/11		-		1,604,563	1,604,563	0.00%	21,215,725	7.56%
07/01/09		-		1,941,469	1,941,469	0.00%	20,577,111	9.40%
07/01/07		-		4,466,309	1,466,309	0.00%	19,636,421	7.50%

The District's annual pension cost, the District's annual contribution, the percentage of annual pension cost contributed to the plan, and the net pension obligation for the past five years are as follows:

Fiscal Year Ended June 30,	Annual nsion Cost	Actual Employer entribution	Percentage Contributed	fet Ending Pension gation (Asset)
2015	\$ 172,292	\$ 214,386	124.43%	\$ (652,593)
2014	171,215	253,627	148.13%	(610,499)
2013	171,473	327,582	191.04%	(527,087)
2012	169,394	257,405	151.96%	(371,978)
2011	199,854	488,443	244.40%	(283,967)

Funded Status and Funding Progress – As of July 1, 2013, the most recent actuarial valuation date, the plan was 0% funded. The actuarial accrued liability for benefit was \$1,507,278, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$1,507,278. The covered payroll (annual payroll of active employees covered by the plan) was \$19,885,753, and the ratio of the UAAL to the covered payroll was 7.58%.

Actuarial Methods and Assumptions – The annual required contribution for the current year was determined as part of the July 1, 2013 actuarial valuation using the projected unit actuarial cost method. The actuarial assumptions included a 3.0% discount rate, which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan at the valuation date and projected salary increases at 3.0%.

The actuarial methods and assumptions include techniques that are designed to reduce the effect of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long term perspective of the calculations. The UAAL is being amortized as a level percentage of projected payroll over a 30 year period.

#### **Note 8 - Long-Term Liabilities**

Changes in long-term liabilities during the year ended June 30, 2015 are as follows:

	Balance July 1, 2014	Additions	Deletions	Balance June 30, 2015	Due Within One Year
Bonds payable Unamortized bond	\$ 105,585,000	\$ 22,455,000	\$ 2,595,000	\$ 125,445,000	\$ 2,790,000
premium	1,210,256	2,040,749	101,656	3,149,349	238,409
Capital leases payable	677,760	416,616	406,504	687,872	297,367
Vacation and sick leave	111,691	302,850	320,016	94,525	94,525
	\$ 107,584,707	\$ 25,215,215	\$ 3,423,176	\$ 129,376,746	\$ 3,420,301

Vacation and sick leave consists of vested vacation and sick leave as discussed in Note 1. These expenses are paid out of the general fund.

During the fiscal year 2015, the District issued \$5,560,000 in General Obligation Alternative Facilities and Capital Facilities Bonds, Series 2015A. The agreement requires an annual principal payment and semi-annual interest payments with an interest rate from 2.00% to 3.13%. Payments commence in February of 2016 through February of 2031.

During the fiscal year 2015, Building Obligation Bonds of 2015B were issued to refund the outstanding debt of the General Obligation Bonds of 2008A. The refunding resulted in an economic gain of \$1,291,106.

Capital leases payable are to account for items that the District has entered into leases that are considered capital assets to the District. These leases include copiers, buses, and network hardware. Total cost of capital lease assets as of June 30, 2015 was \$1,324,695 and total accumulated depreciation on these assets as of June 30, 2015 was \$330,532.

During the year, the District entered into a capital lease for 4 busses. Annual lease payments are \$110,773, including interest, which commence in July 2014, and are due in July 2017. These busses have a total equipment cost of \$416,616.

Subsequent to year end the District entered into an agreement to lease 4 busses that were received in July 2015. These busses had total equipment cost of \$416,378.

Following is a summary of bonds payable as of June 30, 2015:

Bond Description	Final	Interest Rate	Original Principal	Outstanding Balance
General Obligation School Building Bonds Series 2008A	2028	4 - 5%	\$ 23,590,000	\$ 21,285,000
General Obligation Taxable OPEB Bonds Series 2008B	2029	6 - 7%	7,910,000	6,580,000
General Obligation Alternative and Capital Facilities Bonds Series 2010A	2025	1.25 - 4.5%	5,820,000	4,520,000
General Obligation School Building Bonds Series 2011A	2037	2 - 5%	64,500,000	63,590,000
General Obligation School Building Bonds Series 2011B	2037	2 - 3%	650,000	650,000
General Obligation Taxable OPEB Refunding Bonds Series 2013A	2029	3 - 3.65%	6,365,000	6,365,000
General Obligation School Capital Facilities Bonds Series 2015A	2031	2 - 3.125%	5,560,000	5,560,000
General Obligation School Refunding Bonds Series 2015B	2028	2 - 5%	16,895,000	16,895,000
				\$ 125,445,000

Bond principal and interest payments are made by the debt service fund, except for the principal and interest payments on the OPEB Bonds of 2010A, which are made by the OPEB debt service fund.

June 30, 2015

Remaining principal and interest payments on long-term debt are as follows:

	Bond	ls Payable	Capital I	ease Payable	Total		
Years Ending June 30,	Principal	Interest	Principal	Interest	Principal	Interest	
2016	\$ 2,790,000	\$ 4,951,156	\$ 297,367	\$ 14,209	\$ 3,087,367	\$ 4,965,365	
2017	3,185,000	5,082,834	193,624	8,953	3,378,624	5,091,787	
2018	3,335,000	4,963,121	196,881	3,119	3,531,881	4,966,240	
2019	4,985,000	4,828,533	-	-	4,985,000	4,828,533	
2020	5,730,000	4,654,954	-	-	5,730,000	4,654,954	
2021 - 2025	30,740,000	19,941,708	-	-	30,740,000	19,941,708	
2026 - 2030	33,245,000	13,079,413	-	-	33,245,000	13,079,413	
2031 - 2035	28,645,000	6,810,574	-	-	28,645,000	6,810,574	
2036 - 2037	12,790,000	967,000			12,790,000	967,000	
	\$ 125,445,000	\$ 65,279,293	\$ 687,872	\$ 26,281	\$ 126,132,872	\$ 65,305,574	

### Note 9 - Interfund Receivables and Payables

Interfund receivables and payables are used when a fund has a cash deficit. A summary of the District's interfund balances at June 30, 2015, is as follows:

	Dı Otl	Due To Other Funds	
General Fund OPEB Debt Service Fund	\$	15,284	\$ 15,284
	\$	15,284	\$ 15,284

### Note 10 - Fund Balance

Certain portions of fund balances are restricted based on state requirements to track special program funding, to provide for funding on certain long-term liabilities, or as required by other outside parties.

The following is a summary of fund balances as of June 30, 2015:

	General	Capital Projects	Debt Service	OPEB Debt Service Fund	Other Government Funds	Totals
Nonspendable Inventory	\$ -	\$ -	\$ -	\$ -	\$ 22,325	\$ 22,325
Prepaids	29,306	Ψ -	Ψ -	Ψ -	Ψ 22,525	29,306
Total nonspendable	29,306	-		_	22,325	51,631
Restricted						
Debt service	-	-	2,899,460	-	-	2,899,460
Debt service bond						
refundings	-	-	16,895,000	-	-	16,895,000
OPEB bond refundings	-	-	-	6,365,000	-	6,365,000
Food service	-	-	-	-	251,929	251,929
Community education	-	-	-	-	118,553	118,553
School readiness	-	-	-	-	30,361	30,361
Community service	-	-	-	-	93,170	93,170
Capital projects		3,631,153	-	-	-	3,631,153
Total restricted		3,631,153	19,794,460	6,365,000	494,013	30,284,626
Assigned for capital						
Capital	2,575,000	-	-	-	-	2,575,000
Technology	1,000,000	-	-	-	-	1,000,000
Total assigned	3,575,000					3,575,000
Unassigned	5,420,249			(523,856)	(18,902)	4,877,491
Total fund balance	\$ 9,024,555	\$ 3,631,153	\$ 19,794,460	\$ 5,841,144	\$ 497,436	\$ 38,788,748

The UFARS fund balance reporting standards are slightly different than the reporting standards under GASB 54 *Fund Balance Reporting and Governmental Fund Type Definitions*. Below is a reconciliation between the fund balance reporting under GASB 54 and UFARS reporting standards:

	GASB Balance		Reconciling Items		UFARS Balance	
Nonspendable						
Inventory	\$	22,325	\$	-	\$	22,325
Prepaids		29,306				29,306
Total nonspendable		51,631		-		51,631
Restricted						
Health and safety		-		(215,405)		(215,405)
Debt service		2,899,460		-		2,899,460
Debt service bond refundings	1	6,895,000		-		16,895,000
OPEB bond refundings		6,365,000		-		6,365,000
Food service		251,929		-		251,929
Community education		118,553		-		118,553
Early childhood and family education		_		(18,902)		(18,902)
School readiness		30,361		_		30,361
Community service		93,170		-		93,170
Capital projects		3,631,153		-		3,631,153
Total restricted	3	30,284,626		(234,307)		30,050,319
Assigned for capital						
Capital		2,575,000		-		2,575,000
Technology		1,000,000		-		1,000,000
Total assigned		3,575,000		-		3,575,000
Unassigned		4,877,491		234,307		5,111,798
Total fund balance	\$ 3	88,788,748	\$	-	\$	38,788,748

#### Note 11 - Defined Benefit Pension Plans - Statewide

Substantially all employees of the District are required by state law to belong to defined benefit, multi-employer, cost-sharing pension plans administered by the Public Employees' Retirement Association (PERA) or the Teachers' Retirement Association (TRA), all of which are administered on a state-wide basis. Disclosures relating to these plans are as follows:

#### A. Plan Descriptions

The District participates in the following defined benefit pension plans administered by PERA and TRA. PERA's and TRA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes. PERA's and TRA's defined benefit pension plans are tax qualified plans under Section 401 (a) of the Internal Revenue Code.

#### 1. General Employees Retirement Fund (GERF)

PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356.

All full-time and certain part-time employees of the District, other than teachers, are covered by GERF. GERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security and Basic Plan members are not. The Basic Plan was closed to new members in 1967. All new members must participate in the Coordinated Plan.

#### 2. Teachers Retirement Fund (TRA)

TRA administers a Basic Plan (without Social Security coverage) and a Coordinated Plan (with Social Security coverage) in accordance with Minnesota Statutes, Chapters 354 and 356. TRA is a separate statutory entity and administered by a Board of Trustees. The Board consists of four active members, one retired member and three statutory officials.

Teachers employed in Minnesota's public elementary and secondary school, charter schools, and certain educational institutions maintained by the state (except those teachers employed by the cities of Duluth and St. Paul, and by the University of Minnesota system) are required to be TRA members. State university, community college, and technical college teachers first employed by the Minnesota State College and Universities (MnSCU) may elect TRA coverage within one year of eligible employment. Alternatively, these teachers may elect coverage through the Defined Contribution Retirement Plan (DCR) administered by MnSCU.

#### **B.** Benefits Provided

PERA and TRA provide retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature.

PERA: Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Members in plans that are at least 90% funded for two consecutive years are given 2.5% increases. Members in plans that have not exceeded 90% funded, or have fallen below 80%, are given 1% increases.

TRA: Post-retirement benefit increases are provided to eligible benefit recipients each January. The TRA increase is 2.0%. After the TRA funded ration exceeds 90% for two consecutive years, the annual post-retirement benefit will increase to 2.5%.

The benefit provisions stated in the following paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet are bound by the provisions in effect at the time they last terminated their public service.

#### 1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2% of average salary for each of the first ten years of service and 2.7% for each remaining year. The annuity accrual rate for a Coordinated Plan member is 1.2% of average salary for each of the first ten years and 1.7% for each remaining year. Under Method 2, the annuity accrual rate is 2.7% of average salary for Basic Plan members and 1.7% for Coordinated Plan members for each year of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. Disability benefits are available for vested members, and are based upon years of service and average high-five salary.

#### 2. TRA Benefits

TRA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by Minnesota Statute and vest after three years of service credit. The defined retirement benefits are based on a member's highest average salary for any five consecutive years of allowable service, age, and a formula multiplier based on years of credit at termination of service.

Two methods are used to compute benefits for TRA's Coordinated and Basic Plan members. Members first employed before July 1, 1989, receive the greater of the Tier I or Tier II benefits as described.

#### Tier I Benefits

Tier1	Step Rate Formula	Percentage
Basic	First ten years of service All years after	2.2% per year 2.7% per year
Coordinated	First ten years if service years are up to July 1, 2006 First ten years if service years are July 1, 2006 or after All other years of service if service years are up to July 1, 2006 All other years of service if service years are July 1, 2006 or after	1.2% per year 1.4% per year 1.7% per year 1.9% per year

With these provisions:

- (a) Normal retirement age is 65 with less than 30 years of allowable service and age 62 with 30 or more years of allowable service.
- (b) 3 percent per year early retirement reduction factor for all years under normal retirement age.
- (c) Unreduced benefits for early retirement under a Rule-of-90 (age plus allowable service equals 90 or more).

or

#### Tier II Benefits

For years of service prior to July 1, 2006, a level formula of 1.7 percent per year for coordinated members and 2.7 percent per year for basic members is applied. For years of service July 1, 2006 and after, a level formula of 1.9 percent per year for Coordinated members and 2.7 for Basic members applies. Beginning July 1, 2015, the early retirement reduction factors are based on rates established under Minnesota Statute. Smaller reductions, more favorable to the member, will be applied to individuals who reach age 62 and have 30 years or more of service credit.

Members first employed after June 30, 1989, receive only the Tier II calculation with a normal retirement age that is their retirement age for full Social Security retirement benefits, but not to exceed age 66.

Six different types of annuities are available to members upon retirement. The No Refund Life Plan is a lifetime annuity that ceases upon the death of the retiree – no survivor annuity is payable. A retiring member may also choose to provide survivor benefits to a designated beneficiary(ies) by selecting one of the five plans that have survivorship features. Vested members may also leave their contributions in the TRA Fund upon termination of service in order to qualify for a deferred annuity at retirement age. Any member terminating service is eligible for a refund of their employee contributions plus interest.

#### C. Contributions

Minnesota Statutes set the rates for employer and employee contributions. Contribution rates can only be modified by the state legislature.

#### 1. GERF Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Basic Plan members and Coordinated Plan members were required to contribute 9.1% and 6.25%, respectively, of their annual covered salary in calendar year 2014. Coordinated Plan members contributed 6.5% of pay in 2015. In calendar year 2014, the District was required to contribute 11.78% of pay for Basic Plan members and 7.25% for Coordinated Plan members. In 2015, employer rates increased to 7.5% in the Coordinated Plan. The District's contributions to the GERF for the year ended June 30, 2015, were \$527,584. The District's contributions were equal to the required contributions for each year as set by state statute.

#### 2. TRA Contributions

Per Minnesota Statutes, Chapter 354 sets the contribution rates for employees and employers. Rates for each fiscal year were:

	Ending Jui	Ending June 30, 2014		Ending June 30, 2015		
	Employees	Employers	Employees	Employers		
Basic	10.5%	11.0%	11.0%	11.5%		
Coordinated	7.0%	7.0%	7.5%	7.5%		

The District's contributions to TRA for the plan's fiscal year ended June 30, 2015, were \$1,359,295. The District's contributions were equal to the required contributions for each year as set by state statute.

#### D. Pension Costs

#### 1. GERF Pension Costs

At June 30, 2015, the District reported a liability of \$5,618,209 for its proportionate share of the GERF's net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2013, through June 30, 2014, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2014, the District's proportion was 0.1196%.

For the year ended June 30, 2015, the District recognized pension expense of \$417,069 for its proportionate share of GERF's pension expense.

At June 30, 2015, the District reported its proportionate share of GERF's deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, from the following sources:

	(	Deferred Outflows Resources	Deferred Inflows Resources
Differences between expected and actual economic experience	\$	86,222	\$ -
Changes in actuarial assumptions		579,012	-
Difference between projected and actual investment earnings		-	1,518,035
District's contributions to GERF subsequent to the measurement date		527,584	 
Total	\$	1,192,818	\$ 1,518,035

June 30, 2015

\$527,584 reported as deferred outflows of resources related to pensions resulting from District contributions to GERF subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows and inflows of resources related to GERF pensions will be recognized in pension expense as follows:

Years Ended June 30,	Pension Expense Amount
2016	\$ (157,763)
2017	(157,763)
2018	(157,763)
2019	(379,508)
2020	

#### 2. TRA Pension Costs

At June 30, 2015, the District reported a liability of \$17,588,461 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on The District's contributions to TRA in relation to total system contributions including direct aid from the State of Minnesota, City of Minneapolis and Minneapolis School District. The District's proportionate share was 0.3871% at the end of the measurement period and 0.3919% for the beginning of the year.

The pension liability amount reflected a reduction due to direct aid provided to TRA. The amount recognized by the district as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the district were as follows:

District's proportionate share of net pension liability	\$ 17,588,461
State's proportionate share of the net pension liability associated with the district	\$ 1,237,470

A change in benefit provisions that affected the measurement of the total pension liability since the prior measurement date was an increase of the contribution rates for both the member and employer. For the year ended June 30, 2015, the District recognized pension expense of \$839,222. It also recognized \$53,982 as an increase to pension expense for the support provided by direct aid.

June 30, 2015

At June 30, 2015, the District reported its proportionate share of the TRA's deferred outflows of resources and deferred inflows of resources, and its contributions subsequent to the measurement date, related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 1,500,772	\$ -
Difference between projected and actual investment earnings	-	5,529,634
Change in proportion and differences between contributions made and District's proportionate share of contributions	-	484,076
District's contributions to TRA subsequent to the measurement date	1,359,295	
Total	\$ 2,860,067	\$ 6,013,710

\$1,359,295 reported as deferred outflows of resources related to pensions resulting from District contributions to TRA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2016. Other amounts reported as deferred outflows and inflows of resources related to TRA pensions will be recognized in pension expense as follows:

	Pension
Years Ended June 30,	Expense Amount
2016	\$ (1,170,155)
2017	(1,170,155)
2018	(1,170,155)
2019	(1,170,155)
2020	167,681

#### E. Actuarial Assumptions

The total pension liability in the June 30, 2014, actuarial valuation was determined using the following actuarial assumptions:

Assumptions	GERF	TRA	
Inflation Active Member Payroll Growth	2.75% per year 3.50% per year	3.0% 3.5 - 12%, based on years of service	
Investment Rate of Return	7.90% per year	8.25%	

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors and disabilitants were based on RP-2000 tables for males or females, as appropriate, with slight adjustments.

Actuarial assumptions used in the June 30, 2014, valuation were based on the results of actuarial experience studies. The actuarial assumptions used in the June 30, 2014, valuation were based on the results of an actuarial experience study for the period July 1, 2004, to June 30, 2008, and a limited scope experience study dated August 29, 2014. The limited scope experience study addressed only inflation and long-term rate of return for the GASB 67 valuation.

The following changes in actuarial assumptions for GERF occurred in 2014:

• As of July 1, 2013, the postretirement benefit increase rate was assumed to increase from 1.0% to 2.5% on January 1, 2046. As of July 1, 2014, the postretirement benefit increase rate was assumed to increase from 1.0% to 2.5% on January 1, 2031.

There was a change in actuarial assumptions that affected the measurement of the total liability for TRA since the prior measurement date. Post-retirement benefit adjustments are now assumed to increase from 2.0% annually to 2.5% annually once the legally specified criteria are met. This is estimated to occur July 1, 2034.

The long-term expected rate of return on pension plan investments is 7.9% for GERF and 8.25% for TRA. The State Board of Investment, which manages the investments of PERA and TRA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocations	Long-Term Expected Real Rate of Return		
Domestic Stocks	45%	5.50%		
International Stocks	15%	6.00%		
Bonds	18%	1.45%		
Alternative Assets	20%	6.40%		
Cash	2%	0.50%		

#### F. Discount Rate

The discount rate used to measure the total pension liability was 7.9% for GERF and 8.25% for TRA. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, each of the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### G. Pension Liability Sensitivity

The following presents the District's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Discount Rate	1% Increase in Discount Rate
GERF discount rate District's proportionate share of	6.90%	7.90%	8.90%
the GERF net pension liability	\$ 9,056,779	\$ 5,618,209	\$ 2,789,074
TRA discount rate District's proportionate share of	7.25%	8.25%	9.25%
the TRA net pension liability	\$ 29,067,703	\$ 17,588,461	\$ 8,018,742

#### H. Pension Plan Fiduciary Net Position

Detailed information about GERF's fiduciary net position is available in a separately issued PERA financial report. That report may be obtained on the Internet at www.mnpera.org; by writing to PERA at 60 Empire Drive #200, St. Paul, Minnesota, 55103-2088; or by calling (651) 296-7460 or 1-800-652-9026.

Detailed information about TRA's fiduciary net position is available in a separately-issued TRA financial report. That report can be obtained at www.MinnesotaTRA.org, by writing to TRA at 60 Empire Drive, Suite 400, St. Paul, MN, 55103-4000; or by calling (651-296-2409 or 800-657-3669.

#### Note 12 - Employee Benefit Plan 403(B)

All teachers having completed their tenth year of teaching in the District are eligible to participate in the matching 403(b) program. The District will match the employees' deferral up to a maximum of \$2,000 per year. The maximum career matching contribution by the District will not exceed \$30,000 per teacher. Contributions are invested in tax deferred annuities selected and owned by Plan participants. The District contributions for the years ended June 30, 2015, 2014, and 2013 were \$248,286, \$248,891, and \$256,183.

#### Note 13 - Dental Self-Insurance

The District is self-insured with respect to dental insurance costs. The District implemented the self-insurance medical plan on July 1, 1985. Terms of the plan do not include a stop-loss provision which would limit the District's liability. The following is the activity for the year ended June 30, 2015:

Claims incurred but not reported at beginning of year Claims incurred Claims paid	\$ 5,600 272,566 (272,566)
Claims incurred but not reported at end of year	\$ 5,600

#### **Note 14 - Commitments and Contingencies**

#### **Federal and State Revenue**

Amounts received or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of funds which may be disallowed by the agencies cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

#### **Contingencies**

The District has the usual and customary legal claims pending at year-end. Although the outcomes of these lawsuits are not presently determinable, the District believes that the resolution of these matters will not have a material adverse effect on its financial position.

#### **Construction Commitment**

The District has entered into an agreement to complete roof, heating, cooling, and other building updates as of June 30, 2015. As of year-end, the District started this project and has commitments of \$3,803,429 remaining.

#### **Note 15 - Joint Ventures**

Lakes Area Recreation was established by an agreement between Independent School District No. 206 and the Alexandria and LaGrande Townships, pursuant to authority contained in the Minnesota State Statute 471.59. The Recreation Bard is responsible for legislative and fiscal control of the program. The majority of the Recreation Program's funding is provided by patron fees and local government contributions.

# Independent School District No. 206 Alexandria Public Schools Notes to Financial Statements

June 30, 2015

The Runestone Area Education District No. 61-6014 was organized on August 15, 1988. The purpose of the Education District is to increase options for learning and access to educational opportunities for all residents within the boundaries of the member districts by facilitating cooperation among school districts. Funding is provided by the member districts. The following school districts are member of the Runestone Area Education District:

```
Independent School District No. 206, Alexandria, Minnesota
Independent School District No. 2908, Brandon - Evansville, Minnesota
Independent School District No. 213, Osakis, Minnesota
Independent School District No. 2149, Glenwood, Minnesota
Independent School District No. 547, Parkers Prairie, Minnesota
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Central Minnesota Educational Telecommunications System, (CMETS) is a joint powers entity established pursuant to provisions of Minnesota Statute Section 471.59. The purpose of CMETS is to provide a comprehensive educational program for all member districts involved. Member districts jointly provide planning, research, purchasing, development, implementation, and programming of distance learning systems and technological services. The following school districts are members of CMETS:

```
Independent School District No. 745, Albany, Minnesota
Independent School District No. 206, Alexandria, Minnesota
Independent School District No. 2908, Brandon - Evansville, Minnesota
Independent School District No. 213, Osakis, Minnesota
Independent School District No. 547, Parkers Prairie, Minnesota
Independent School District No. 740, Melrose, Minnesota
Independent School District No. 743, Sauk Centre, Minnesota
Independent School District No. 2149, Glenwood, Minnesota
```

Each joint venture's financial statements are audited and available for inspection.

#### **Note 16 - Restatement of Beginning Net Position**

As of July 1, 2014, the District adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions and GASB Statement No. 71 Pension Transition for Contributions Made Subsequent to the Measurement Date. The implementation of these standards requires governments calculate and report the cost and obligations associated with pensions in their financial statements, including additional note disclosures and required supplementary information. Beginning net position was restated to retroactively report the beginning net pension liability and deferred outflows of resources related to contributions made after the measurement date.

Net Position - June 30, 2014, as previously reported	\$ 23,247,096
Restatement due to implementation of GASB 68	(27,317,839)
Net Position - July 1, 2014, as restated	\$ (4,070,743)

#### **Note 17 - Issued But Non-effective Accounting Pronouncements**

The Governmental Accounting Standards Board (GASB) has issued several statements not yet implemented by the District. The first statement issued but not yet implemented that will significantly affect the District is statement No. 72, Fair Value Measurement and Application. This statement will enhance comparability of financial statements among governments by requiring measurement of certain assets and liabilities at fair value using a consistent and more detailed definition of fair value and accepted valuation techniques. This statement also will enhance fair value application guidance and related disclosures in order to provide information to financial statement users about the impact of fair value measurements on a government's financial position. This statement will be implemented at the District in the year ended June 30, 2016. The second statement issued but not yet implemented that will significantly affect the District is statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. This statement replaces the requirements of Statements No. 45 and No. 57. This statement addresses accounting and financial reporting for OPEB that is provided to employees of state and local governmental employers, and establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. Management has not yet determined the effect these pronouncements will have on the District's financial statements.



Required Supplementary Information June 30, 2015

# Independent School District No. 206 Alexandria Public Schools

#### **Schedule of Funding Progress – Other Postemployment Benefits**

		Actuarial Accrued				UAAL as a
Actuarial Valuation Date	Actuarial Value of Assets	Liability (AAL) Simplified Entry Age	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	Percentage of Covered Payroll
07/01/13	\$ 5,403,189	\$ 9,210,421	\$ 3,807,232	58.66%	\$ 18,840,807	20.21%
07/01/11 07/01/09	6,682,252 7,355,603	9,310,455 9,083,042	2,628,203 1,727,439	71.77% 0.80%	20,028,813 20,213,404	13.12% 8.50%
07/01/07	-	7,766,513	7,766,513	0.00%	21,521,280	34.00%

#### Note to the Schedule of Funding Progress – Other Postemployment Benefits

Since the last actuarial valuation as of July 1, 2011, the following actuarial assumptions have changed:

- The health care trend rates were changed to better anticipate short term and long term medical increases.
- The mortality table was updated to reflect the projection of 2000 rates to 2013 based on Scale BB.
- The Percent of Married Retirees Electing Spouse Coverage at retirement was reduced from 35% to 10% for Teachers who are eligible to receive a GASB 45 subsidized benefit to better reflect actual plan experience.

Since the last actuarial valuation as of July 1, 2011, the following plan provisions have changed:

- The new Superintendent now needs 7 years of service (instead of 3 years) to qualify for GASB 45 subsidies. Also, the life insurance subsidy increased from the District paying the full premium for a \$40,000 life insurance policy to paying the full premium of a \$50,000 life insurance policy.
- Confidential Secretaries are eligible to receive GASB 45 subsidies if they attain age 55 with 10 years of service or "Rule of 90". Previously, they also were eligible if they attained age 58 with no service requirement. Also, a life insurance subsidy equal to full District paid life insurance of \$10,000 was added.
- Administrators are now eligible for GASB 45 subsidies at age 58 (instead of age 55) with 10 years of service or "Rule of 90".

#### Schedule of Funding Progress - Supplemental Pension

				Actuarial Accrued					UAAL as a
Actuarial	Actu	ıarial	Lia	bility (AAL)					Percentage of
Valuation	Va	ılue	5	Simplified	1	Jnfunded		Covered	Covered
Date	of A	ssets	1	Entry Age	A.	AL (UAAL)	Funded Ratio	 Payroll	Payroll
07/01/13	\$	-	\$	1,507,278	\$	1,507,278	0.00%	\$ 19,885,753	7.58%
07/01/11		-		1,604,563		1,604,563	0.00%	21,215,725	7.56%
07/01/09		-		1,941,469		1,941,469	0.00%	20,577,111	9.40%
07/01/07		-		4,466,309		1,466,309	0.00%	19,636,421	7.50%

#### Note to the Schedule of Funding Progress – Supplemental Pension

Since the last actuarial valuation as of July 1, 2011, the following assumptions have changed:

• The mortality table was updated to reflect the projection of 2000 rates to 2013 based on Scale BB.

Since the last actuarial valuation as of July 1, 2011, the following plan provisions have changed:

- The new Superintendent does not have a severance benefit under GASB 27.
- The Teachers' maximum severance amount increased from \$27,000 to \$30,000.
- The Principals' and Administrators' maximum severance amount increased from \$37,500 to \$40,500.
- Cabinet members now must be hired before July 1, 2012 in order to qualify for severance benefits under GASB 27.
- Administrators are eligible for severance benefits at age 58 with 10 years of service or at "Rule of 90". Previously, they were eligible to receive benefits at age 55 with 10 years of service or "Rule of 90".

## Independent School District No. 206 Alexandria Public Schools

Schedule of Employer's Share of Net Pension Liability and Schedule of Employer's Contributions
June 30, 2015

#### Schedule of Employer's Share of Net Pension Liability Last 10 Fiscal Years \*

				State's			Employer's	
				Proportionate			Proportionate	
		Employer's	Employer's	Share (Amount)			Share of the Net	
		Proportion	Proportionate	of the Net			Pension Liability	Plan Fiduciary
		(Percentage)	Share (Amount)	Pension Liability		Employer's	(Asset) as a	Net Position as
		of the Net	of the Net	Associated		Covered-	Percentage of its	a Percentage of
	Measurement	Pension Liability	Pension Liability	With District	Total (d)	Employee	Covered-Employee	the Total Pension
Pension Plan	Date	(Asset)	(Asset) (a)	(b)	(a+b)	Payroll (e)	Payroll (d/e)	Liability
PERA	6/30/2014	0.1196%	\$ 5,618,209	N/A	\$ 5,618,209	\$ 6,499,980	86.4%	78.8%
TRA	6/30/2014	0.3817%	\$ 17,588,461	\$ 1,237,470	\$ 18,825,931	\$ 17,696,238	106.4%	81.5%

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.

#### Schedule of Employer's Contributions Last 10 Fiscal Years \*

			Contributions in			Contributions as
			Relation to the			a Percentage of
		Statutorily	Statutorily	Contribution	Covered-	Covered-
	Fiscal Year	Required	Required	Deficiency	Employee	Employee
Pension Plan	Ending	Contribution (a)	Contribution (b)	(Excess) (a-b)	Payroll (d)	Payroll (b/d)
			·			
PERA	6/30/2015	\$ 527,584	\$ 527,584	\$ -	\$ 7,342,953	7.2%
TRA	6/30/2015	\$ 1,359,295	\$ 1,359,295	\$ -	\$ 18,773,863	7.2%

<sup>\*</sup> GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.



Combining and Individual Fund Schedules June 30, 2015

# Independent School District No. 206 Alexandria Public Schools

## Independent School District No. 206 Alexandria Public Schools General Fund

Schedule of Changes in UFARS Fund Balances Year Ended June 30, 2015

	 d Balance inning of Year	Change in nd Balance	Fu	and Balance End of Year
Nonspendable	\$ 39,199	\$ (9,893)	\$	29,306
Restricted for deferred maintenance	53,807	(53,807)		-
Restricted for health and safety	(136)	(215,269)		(215,405)
Restricted for operating capital	66,860	(66,860)		-
Assigned for capital	1,575,000	1,000,000		2,575,000
Assigned for technology	500,000	500,000		1,000,000
Unassigned	 4,997,079	 638,575		5,635,654
	\$ 7,231,809	\$ 1,792,746	\$	9,024,555

# Independent School District No. 206 Alexandria Public Schools

Nonmajor Governmental Funds Combining Balance Sheet June 30, 2015

	Fo	od Service	Co	ommunity Service	 Totals
Assets Cash and investments	\$	346,708	\$	632,990	\$ 979,698
Receivables					
Current property taxes		-		236,619	236,619
Delinquent property taxes Accounts		-		5,852 332	5,852 332
Due from other governmental units		28,041		44,529	72,570
Inventories		22,325		-	 22,325
Total assets	\$	397,074	\$	920,322	\$ 1,317,396
Liabilities					
Accounts payable	\$	18,068	\$	45,631	\$ 63,699
Salaries payable		104,752		103,170	207,922
Unearned revenue		122 920		50,801	 50,801
Total liabilities		122,820		199,602	 322,422
Deferred Inflows of Resources				40= 500	40= 500
Unavailable revenue-property taxes				497,538	 497,538
Fund Balance					
Nonspendable		22,325		-	22,325
Restricted		251,929		223,182	 475,111
Total fund balance		274,254		223,182	497,436
Total liabilities, deferred inflows					
of resources, and fund balance	\$	397,074	\$	920,322	\$ 1,317,396

# Independent School District No. 206 Alexandria Public Schools

Nonmajor Governmental Funds Combining Schedule of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2015

	Food Service	Community Service	Totals
Revenues Local property tax levies	\$ -	\$ 461,029	\$ 461,029
Other local and county sources State sources Federal sources	19,202 128,161 1,041,472	964,604 469,897 9,765	983,806 598,058 1,051,237
Sales and other conversion of assets Total revenues	1,439,063 2,627,898	1,905,295	1,439,063 4,533,193
Expenditures Community education and service Pupil support services Total expenditures	2,783,383 2,783,383	1,984,895 - 1,984,895	1,984,895 2,783,383 4,768,278
Deficiency of Revenues under Expenditures	(155,485)	(79,600)	(235,085)
Fund Balance, Beginning of Year	429,739	302,782	732,521
Fund Balance, End of Year	\$ 274,254	\$ 223,182	\$ 497,436



Other Supplementary Information June 30, 2015

# Independent School District No. 206 Alexandria Public Schools

# Independent School District No. 206 Alexandria Public Schools Changes in Student Activity Cash Balances

Changes in Student Activity Cash Balances Year Ended June 30, 2015

Activity	alance 7/1/14	ceipts and Transfers	bursements l Transfers	 Balance 6/30/15
A-Club	\$ 88,082	\$ 144,257	\$ 151,756	\$ 80,583
AD Cardinal	17,646	-	17,646	-
Baseball	1	647	385	263
Boys Basketball	135	-	122	13
Boys Hockey	1,965	2,197	2,162	2,000
Boys Soccer	5,172	3,290	850	7,612
Cardinal Dance	657	2,916	2,584	989
CES	29,812	12,379	21,628	20,563
CES MN Trip	75	-	75	-
CES Student Activity Fund	2,954	-	1,678	1,276
CES Student Field Trip	1,464	3,370	3,195	1,639
Cheerleaders	1,275	1,755	2,499	531
Cross Country	6,040	6,349	4,954	7,435
DMS Box Tops	10,432	1,228	3,530	8,130
DMS Cardinal	6,482	1,540	730	7,292
DMS Choir	504	-	-	504
DMS Environmental Trip	35	-	35	-
DMS Guthrie Trip	497	9,836	9,661	672
DMS Orchestra	556	_	84	472
DMS Pencil Fund	748	523	172	1,099
DMS Renaissance	420	1,413	1,487	346
DMS Science Field Trip	3,639	_	3,639	-
DMS Student Council	6,069	6,138	7,777	4,430
DMS What's the Hype	684	_	684	-
Drama Club	1,966	3,407	1,848	3,525
Football	9,646	27,512	20,716	16,442
GES Academic Support	956	_	-	956
GES Activity	9,942	5,854	4,461	11,335
GES Deep Portage	2,581	5,450	3,915	4,116
GES Media Center	375	25	400	-
GES Playground	1,114	-	-	1,114
GES Student Fund	10,570	15,715	17,723	8,562
Gifted & Talented	393	_	300	93
Girls Basketball	5,368	15,297	12,261	8,404
Girls Hockey	500	311	716	95
Girls Soccer	1,203	3,408	2,316	2,295
Golf	1,288	_	-	1,288
Gymnastic	594	2,184	1,868	910
JHS Amnesty Int'l	50	-	· -	50
JHS Band	1,110	-	63	1,047

## Independent School District No. 206 Alexandria Public Schools Changes in Student Activity Cash Balances Year Ended June 30, 2015

Activity	Balance 7/1/14	Receipts and and Transfers	Disbursements and Transfers	Balance 6/30/15
JHS Carolers	1,039	2,125	2,722	442
JHS Choir	2,007	681	2,547	141
JHS DECA	1,120	18,139	13,667	5,592
JHS FFA	1,016	13,747	13,624	1,139
JHS Fine Arts	670	861	1,520	11
JHS Industrial Ed (VICA)	732	-	-	732
JHS Jazz Band	12	_	_	12
JHS Jr Viking Sportsmen	376	_	_	376
JHS Knowledge Bowl	863	200	256	807
JHS Math Team	972	-	-	972
JHS National Honor Society	1,188	391	265	1,314
JHS Orchestra	350	13,349	13,699	-
JHS Rainbow Strings	96	595	691	_
JHS Science Fund	3,234	3,970	1,685	5,519
JHS Senior Citizen Dance	1,596	-	441	1,155
JHS SLAM	1,444	2,500	565	3,379
JHS Speech	556	60	70	546
JHS Student Council	10,698	10,281	14,999	5,980
LES	21,280	46,603	41,503	26,380
Literacy Team	115	3,000	3,115	
MES	29,140	48,201	49,592	27,749
MES Water Festival	3,495	4,165	4,497	3,163
Miscellaneous	1,942	943	1,262	1,623
Nordic Skiing	2,276	536	400	2,412
Softball	842	-	-	842
Swimming	1,884	7,498	6,371	3,011
Tennis	47	163	131	79
Track	2,738	2,418	1,262	3,894
VES Literacy	2,612	_,	2,612	-
VES Music	1,254	_	142	1,112
VES Playground	2,205	_	2,205	-,
VES Student	11,049	47,764	33,734	25,079
VES Technology	1,541	-	1,541	,-,-
Volleyball	9,752	24,656	30,133	4,275
Weight Training	12,497	3,159	675	14,981
Wellness	25	-	-	25
WES 6th Grade	156	-	156	-
WES Cupigram	1,398	_	54	1,344
WES Student Activity	34,432	32,409	40,094	26,747
Wrestling	65	107	172	<u> </u>
	\$ 401,714	\$ 565,522	\$ 590,322	\$ 376,914

# Independent School District No. 206 Alexandria Public Schools

Uniform Accounting and Reporting Standards Compliance Table Year Ended June 30, 2015



#### **Fiscal Compliance**

riscal C				6/30/2015 PRIA (206-1) Back P	Help rint	Logoff	
	Audit	UFARS	Audit - UFARS		Audit	UFARS	Audit UFAR
01 GENERAL FUND			OI AILO	06 BUILDING CONSTR	UCTION		OI AI
Total Revenue	\$42,146,741	\$42,146,741	\$0	Total Revenue	\$2,657,292	\$2,657,291	\$1
Total Expenditures	\$40,770,611	\$40,770,608	\$3	Total Expenditures	\$7,655,981	\$7,655,981	\$0
Non Spendable:				Non Spendable:			
4.60 Non Spendable Fund Balance	\$29,306	\$29,306	\$0	4.60 Non Spendable Fund Balance	\$0	\$0	\$0
Restricted / Reserved:				Restricted / Reserved:			
4.03 Staff Development	\$0	\$0	\$0	4.07 Capital Projects Levy	\$0	\$0	\$0
4.05 Deferred Maintenance	\$0	\$0	\$0	4.09 Alternative Facility Program	n\$0	\$0	\$0
4.06 Health and Safety	(\$215,405)	(\$215,405)	\$0	4.13 Project Funded by COP	\$0	\$0	\$0
4.07 Capital Projects Levy	\$0	\$0	\$0	Restricted:	CO CO4 450	60 004 450	**
4.08 Cooperative Revenue	\$0	\$0	<u>\$0</u>	4.64 Restricted Fund Balance Unassigned:	\$3,631,153	\$3,631,153	\$0
4.09 Alternative Facility Program		\$0	<u>\$0</u>	4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	\$0
4.13 Project Funded by COP	\$0	\$0	<u>\$0</u>	1.00 Oridooignod Fana Balanco	**		**
4.14 Operating Debt	\$0	\$0	<u>\$0</u>	07 DEBT SERVICE			
4.16 Levy Reduction	\$0	\$0	<u>\$0</u>	Total Revenue	\$6,351,076	\$6,351,077	(\$1)
4.17 Taconite Building Maint	\$0 \$0	\$0 \$0	<u>\$0</u> <u>\$0</u>	Total Expenditures	\$6,287,017	\$6,287,018	(\$1)
4.23 Certain Teacher Programs	\$0	\$0	\$0 \$0	Non Spendable:			
4.24 Operating Capital 4.26 \$25 Taconite	\$0	\$0	\$0 \$0	4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	\$0
4.27 Disabled Accessibility	\$0	\$0	\$0	Restricted / Reserved:			
4.28 Learning & Development	\$0	\$0	\$0	4.25 Bond Refundings	\$16,895,000	\$16,895,000	\$0
4.34 Area Learning Center	\$0	\$0	\$0	4.51 QZAB Payments	\$0	\$0	\$0
4.35 Contracted Alt. Programs	\$0	\$0	\$0	Restricted:	\$2 900 460	e2 900 464	(01)
4.36 State Approved Alt. Program	n\$0	\$0	\$0	4.64 Restricted Fund Balance Unassigned:	\$2,899,460	\$2,899,461	(\$1)
4.38 Gifted & Talented	\$0	\$0	\$0	4.63 Unassigned Fund Balance	\$0	\$0	\$0
4.40 Teacher Development and Evaluation	\$0	\$0	\$0		•	•	
	\$0	\$0	\$0	08 TRUST			
4.41 Basic Skills Programs 4.45 Career Tech Programs	\$0	\$0	\$0 \$0	Total Revenue	\$0	\$0	\$0
4.48 Achievement and Integration	• •	\$0	\$0	Total Expenditures	\$0	\$0	\$0
4.49 Safe School Crime - Crime	\$0	\$0	\$0	4.22 Unassigned Fund Balance	\$0	\$0	\$0
Levy	•			(Net Assets)			
4.50 Pre-Kindergarten	\$0	\$0	<u>\$0</u>	20 INTERNAL SERVICI	=		
4.51 QZAB Payments	\$0	\$0	<u>\$0</u>	Total Revenue	<b>\$</b> 331.779	\$331,779	\$0
4.52 OPEB Liab Not In Trust	\$0	\$0	<u>\$0</u>	Total Expenditures	\$304.992	\$304,991	\$1
4.53 Unfunded Sev & Retiremt Levy Restricted:	\$0	\$0	<u>\$0</u>	4.22 Unassigned Fund Balance (Net Assets)		\$134,591	\$0
4.64 Restricted Fund Balance	\$0	\$0	<u>\$0</u>				
Committed: 4.18 Committed for Separation	\$0	\$0	\$0	25 OPEB REVOCABLE		••	••
4.61 Committed Fund Balance	\$0	\$0	\$0 \$0	Total Revenue	\$0	<u>\$0</u>	\$0
Assigned:	ψ0	Ψ	Ų.	Total Expenditures 4.22 Unassigned Fund Balance	\$0 \$0	<u>\$0</u>	\$0 \$0
4.62 Assigned Fund Balance	\$3,575,000	\$3,575,000	\$0	(Net Assets)	φυ	<u>\$0</u>	φυ
Unassigned: 4.22 Unassigned Fund Balance	\$5,635,654	\$5,635,658	<u>(\$4)</u>	45 OPEB IRREVOCAB	LE TRUST		
00 FOOD 6FD\#0FC				Total Revenue	\$55,281	\$55,281	\$0
02 FOOD SERVICES				Total Expenditures	\$877,010	\$877,011	(\$1)
Total Revenue	\$2,627,898	\$2,627,896	<u>\$2</u>	4.22 Unassigned Fund Balance	\$3,780,503	\$3,780,502	\$1
Total Expenditures	\$2,783,383	\$2,783,381	\$2	(Net Assets)			
Non Spendable:	,0,000	,_,0,001					
4.60 Non Spendable Fund	\$22,325	\$22,325	\$0	47 OPEB DEBT SERVI	CE		
Balance Restricted / Reserved:				Total Revenue	\$510,783	\$510,783	\$0
4.52 OPEB Liab Not In Trust	\$0	\$0	\$0	Total Expenditures	\$907,079	\$907,079	\$0
Restricted:		_		Non Spendable: 4.60 Non Spendable Fund	**	***	
4.64 Restricted Fund Balance	\$251,929	\$251,930	(\$1)	Balance	\$0	<u>\$0</u>	<u>\$0</u>
Unassigned:	<b>©</b> 0	<b>©</b> 0	90	Restricted:			
4.63 Unassigned Fund Balancee	φυ	<u>\$0</u>	<u>\$0</u>	4.25 Bond Refundings	\$6,365,000	\$6,365,000	<u>\$0</u>
04 COMMUNITY				4.64 Restricted Fund Balance	\$0	\$0	\$0
SERVICE				Unassigned: 4.63 Unassigned Fund Balance	(\$523.856)	(\$523,856)	\$0
Total Revenue	\$1,905,295	\$1,905,295	\$0	Shassigned i und balance	(4020,000)	, 4020,000)	90
Total Expenditures	\$1,984,895	\$1,984,891	\$4				
Non Spendable:	. ,,						
4.60 Non Spendable Fund Balance	\$0	<u>\$0</u>	\$0				
Balance Restricted / Reserved:							
4.26 \$25 Taconite	\$0	<u>\$0</u>	\$0				
4.31 Community Education	\$118,553	\$118,553	\$0				
4.32 E.C.F.E	(\$18,902)	(\$18,902)	\$0				
4.40 Teacher Development and	\$0	\$0	\$0				
Evaluation 4.44 School Readiness	\$30,361	\$30,361	\$0				
4.44 School Readiness 4.47 Adult Basic Education	\$30,361	\$30,361 \$0	<u>\$0</u> <u>\$0</u>				
4.52 OPEB Liab Not In Trust	\$0	<u>\$0</u>	<u>\$0</u>				
Restricted:		<del>22</del>	<del>22</del>				
4.64 Restricted Fund Balance	\$93,170	\$93,170	<u>\$0</u>				
Unassigned:							
4.63 Unassigned Fund Balance	\$0	<u>\$0</u>	<u>\$0</u>				

# Independent School District No. 206 Alexandria Public Schools

Schedule of Expenditures of Federal Awards Year Ended June 30, 2015

Federal Grantor/Program Title	Pass Through Number	Federal CFDA Number		Expenditures	
Department of Agriculture  Passed through Minnesota Department of Education  Non-Cash Assistance (Commodities):					
Food Distribution Cash Assistance:	0206-01-000 FIN 701	10.558	\$ 90,325		
Food Distribution Total CFDA No. 10.558	0206-01-000 FIN 701	10.558	58,330	\$ 148.655	
School Breakfast Program National School Lunch Program	0206-01-000 FIN 705 0206-01-000 FIN 701	10.553 10.555	103,789 713,520	+	
Summer Food Service Program for Children Total Child Nutrition Cluster	0206-01-000 FIN 709	10.559	53,743	871,053	
Total Department of Agriculture					\$ 1,019,707
Department of Education  Passed through Minnesota Department of Education  Title I, Part A, Improving the Academic Achievement					
of the Disadvantaged	0206-01-000 FIN 401	84.010		385,866	
Title II, Part A, Teacher and Principal Training and Recruitment	0206-01-000 FIN 414	84.367		130,784	
Part C IEIC, Ages 0-2	0206-01-000 FIN 422	84.181		31,937	
Limited Eligibility Adult Basic Education	0206-01-000 FIN 438	84.002		7,669	
Part B Section 611 Continuous Improvement Monitoring Process (CIMP) IDEA Special Education Part B, Section 611 Part B Section 619 Preschool Incentive, Ages 3-5 Total Special Education Cluster	0206-01-000 FIN 435 0206-01-000 FIN 419 0206-01-000 FIN 420	84.027 84.027 84.173	10,360 1,372,764 39,640	1,422,765	
Total Department of Education					1,979,021
Department of Health and Human Services  Passed through Minnesota Department of Education  3rd Grade Screening	0206-01-000	93.236		35	
Medical Assistance Program	0206-01-000	93.778		179,335	
Total Department of Health and Human Services					179,370
Total expenditures of federal awards					\$ 3,178,098

Notes to Schedule of Expenditures of Federal Awards Year Ended June 30, 2015

#### Note A – Basis of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of *OMB Circular A-133*, *Audits of States, Local Governments, and Non-Profit Organizations*. The District received federal awards indirectly through pass-through entities. Federal financial assistance provided to a subrecipient is treated as an expenditure when it is paid to the subrecipient.

#### **Note B – Significant Accounting Policies**

The accompanying schedule of expenditures of federal awards is presented on the modified accrual basis of accounting – when they become a demand on current available financial resources. The District's summary of significant accounting policies is presented in Note 1 in the District's basic financial statements.

#### Note C – Food Distribution

Non-monetary assistance is reported in the schedule of expenditures of federal awards at the fair market value of commodities received and disbursed. At June 30, 2015 the District had food commodities totaling \$22,325 in inventory.

#### **Note D – Subrecipients of Grant Awards**

Of the federal expenditures presented in the accompanying schedule of expenditures of federal awards, the District provided federal awards to subrecipients as follows:

Program	CFDA Number	Amount	
Special Education Cluster	#84.027 & 84.173	\$	605,853



Additional Reports June 30, 2015

# Independent School District No. 206 Alexandria Public Schools



### Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 206, Alexandria Public Schools, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 16, 2015.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Independent School District No. 206 internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2015-A, 2015-B, and 2015-C, to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Response to Findings**

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fargo, North Dakota October 16, 2015

Ede Sailly LLP



## Independent Auditor's Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance; Required by *OMB Circular A-133*

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

#### **Report on Compliance for Each Major Federal Program**

We have audited the District's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2015. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on the compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the District's complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect of each of its major Federal programs for the year ended June 30, 2015.

#### **Report on Internal Control over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a compliance requirement will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Fargo, North Dakota October 16, 2015

Ede Sailly LLP



## Report on Compliance over Financial Reporting of the Student Activity Accounts

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the provisions of the *Manual for Activity Fund Accounting (MAFA)*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 206, Alexandria Public Schools, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated October 16, 2015.

#### **Compliance**

As part of obtaining reasonable assurance about whether the District's student activity accounts are free of material misstatement, we performed tests of the district's compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of student activity amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported.

This report is intended solely for the information and use of management, the Board of Education, the Minnesota Department of Education, and other state agencies and is not intended to be and should be used by anyone other than those specified parties.

Fargo, North Dakota October 16, 2015

Sade Sailly LLP



#### Report on Minnesota Legal Compliance

The School Board of Independent School District No. 206 Alexandria Public Schools Alexandria, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Independent School District No. 206 Alexandria Public Schools as of and for the year ended June 30, 2015, and the related notes to the financial statements, and have issued our report thereon dated October 16, 2015.

The *Minnesota Legal Compliance Audit Guide for Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and uniform financial accounting and reporting standards for school districts. Our audit considered all of the listed categories.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

Fargo, North Dakota October 16, 2015

Ede Sailly LLP

## Independent School District No. 206 Alexandria Public Schools Schools of Findings and Questioned Costs

Schedule of Findings and Questioned Costs Year Ended June 30, 2015

#### Section I – Summary of Auditor's Results

FINANCIAL STATEMENTS

Type of auditor's report issued Unmodified

Internal control over financial reporting:

Material weaknesses identified Yes

Significant deficiencies identified not

considered to be material weaknesses

None reported

Noncompliance material to financial statements noted?

FEDERAL AWARDS

Internal control over major program:

Material weaknesses identified No

Significant deficiencies identified not

considered to be material weaknesses

None reported

Type of auditor's report issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in

accordance with OMB Circular A-133 §.510(a):

**Identification of major programs:** 

Name of Federal Program CFDA Number

 Child Nutrition Cluster
 10.553, 10.555 & 10.559

 Special Education Cluster
 84.027 & 84.173

Dollar threshold used to distinguish between type A

and type B programs: \$ 300,000

Auditee qualified as low-risk auditee?

#### **Section II – Financial Statement Findings**

#### **Material Weakness**

#### **2015-A** Preparation of Financial Statements

**Condition** – The District does not have an internal control system designed to provide for the preparation of the financial statements being audited. The auditors were requested to, and did, draft the financial statements and accompanying notes to the financial statements.

**Criteria** – A good system of internal accounting control contemplates an adequate system for internally preparing the District's financial statements.

**Effect** – The disclosures in the financial statements could be incomplete.

**Cause** – The District does not have an internal control system designed to provide for the preparation of the financial statements being audited.

**Recommendation** – It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

#### **Corrective Action Plan (CAP)**

- 1. Actions Planned in Response to the Finding The District will continue to have the auditors prepare the financial statements; however, the District has established an internal control policy to document the annual review of the financial statements by the School Board and management.
- 2. Explanation of Disagreement There is no disagreement with the audit finding.
- 3. Official Responsible for Ensuring Corrective Action Julie Critz, Superintendent.
- 4. Planned Completion Date for the Corrective Action Ongoing.
- 5. Plan to Monitor Completion of Corrective Action The School Board will monitor.

#### **Material Weakness**

#### **2015-B** Significant Journal Entries

**Condition** – During the course of our engagement, we proposed material audit adjustments that were not identified as a result of the District's existing internal controls, and therefore could have resulted in a material misstatement of the District's financial statements.

**Criteria** – A good system of internal accounting control contemplates an adequate system for recording and processing entries material to the financial statements.

**Effect** – This deficiency could result in a misstatement to the financial statements that would not be prevented or detected.

Cause – The District does not have an internal control system designed to identify all necessary adjustments.

**Recommendation** – A thorough review and reconciliation of accounts in each fund should take place prior to the beginning of the audit. This review should be done at both the accounting staff and accounting supervisor levels.

#### **Corrective Action Plan (CAP)**

- 1. Actions Planned in Response to the Finding The District will review the prior year journal entries to determine training needs with the intent to reduce the overall frequency or number of adjusting journal entries.
- 2. Explanation of Disagreement There is no disagreement with the audit finding.
- 3. Official Responsible for Ensuring Corrective Action Julie Critz, Superintendent.
- 4. Planned Completion Date for the Corrective Action Ongoing.
- 5. Plan to Monitor Completion of Corrective Action The School Board will monitor.

#### **Material Weakness**

#### **2015-C** Segregation of Duties

**Condition** – The District does not adequately separate duties in cash receipts and journal entry posting.

**Criteria** – A good system of internal control requires an adequate segregation of duties so that no one individual has incompatible responsibilities. No one person should have more than one duty relating to the authorization (approval), custody of assets (check signers), record keeping and reconciliation functions.

**Effect** – Inadequate segregation of duties could adversely affect the District's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

**Cause** – One individual is responsible for receipting cash, preparing the deposit slip, making the deposit in the financial institution, and entering the transaction into the accounting system. Also, there is no formal process to review journal entries that are posted into the accounting system.

**Recommendation** – The accounting functions should be reviewed to determine if additional segregation of duties is feasible and to improve the efficiency and effectiveness of financial management and financial statement accuracy for the District. Segregation of authorization, custody of assets, record keeping and reconciliation functions would assist in mitigating the risk of fraud or misstatements to the financial statements.

#### **Corrective Action Plan (CAP)**

- 1. Actions Planned in Response to the Finding Management plans on reviewing control processes and segregating duties further to mitigate the risk of unauthorized transactions or loss of assets.
- 2. Explanation of Disagreement There is no disagreement with the audit finding.
- 3. Official Responsible for Ensuring Corrective Action Julie Critz, Superintendent.
- 4. Planned Completion Date for the Corrective Action Ongoing.
- 5. Plan to Monitor Completion of Corrective Action The School Board will monitor.

#### Independent School District No. 206 Alexandria Public Schools Schedule of Findings and Questioned Costs Year Ended June 30, 2015

Section III – Federal Award Findings and Questioned Costs	
None	
	Section IV – Student Activities
None	
	Section V – Minnesota Legal Compliance Findings

# Independent School District No. 206 Alexandria Public Schools Summary Schedule of Prior Audit Findings Year Ended June 30, 2015

#### **2014-001 Reporting** – Department of Education – Special Education Cluster 84.027 & 84.173,

Finding – During 2014 audit, it was noted that there were the district failed to report awards to subrecipients on the Federal Subaward Reporting System (FSRS)

Status – The District has made an effort to ensure all required reports are completed and submitted.

Auditor's Response – The District has fully implemented procedures to ensure proper reports are completed and submitted.